

# Statistics in focus

## ECONOMY AND FINANCE

THEME 2 – 54/2003

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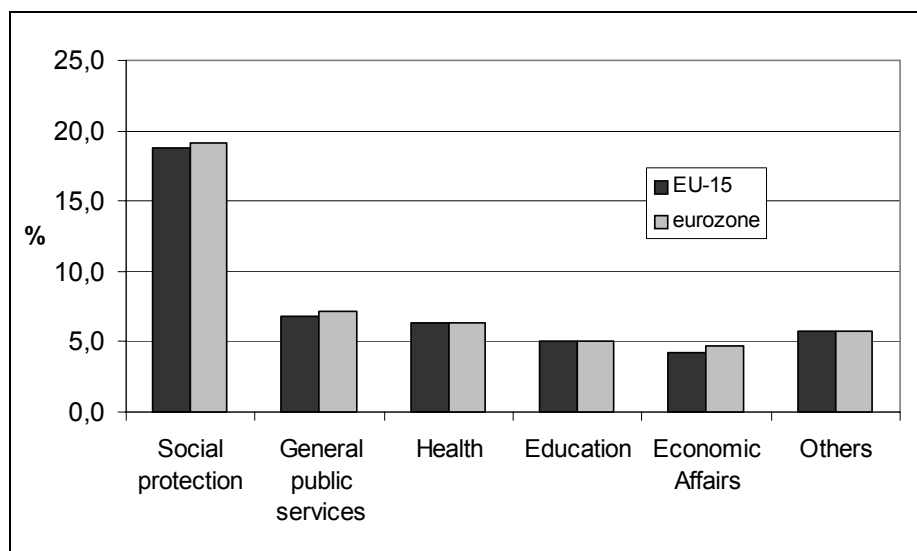
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# Government expenditure by main function: EU countries compared

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- A breakdown of general government expenditure in the European Union (based on 2001 data) shows that social protection accounts for 40.0% of total government expenditure, equal to 18.8% of GDP in the EU. This is easily the largest category of government spending by function (see figure 1). However, spending on social protection varies greatly between countries, from 9.7% of GDP in Ireland to 24.2% of GDP in Denmark.
- The category 'general public services' accounts for 14.4% of total government spending, equal to 6.7% of GDP in the EU, varying from 3.7% of GDP in Ireland to 10.6% of GDP in Greece.
- Following in terms of importance are government spending on health (equal to 6.3% of GDP in the EU), education (5.1% of GDP), and economic affairs (4.2% of GDP). Other categories of government spending are together equal to 5.8% of GDP in the EU.
- Total general government expenditure in the EU amounts to 47.1% of GDP. For the euro-zone, government expenditure is equal to 48.1% of euro-zone GDP.



*Figure 1: Government expenditure by function in the EU and euro-zone as a percentage of GDP (2001)*



## Framework for reporting of COFOG data to Eurostat

Data on government expenditure by function are reported to Eurostat by statistical authorities of EU Member States under Table 11 of the ESA95 transmission programme<sup>1</sup>. Reporting comprises annual data referring to the general government sector as defined in ESA95<sup>2</sup>. The schedule for reporting for year  $t$  is  $t+12$  months<sup>3</sup>.

In Table 11 total general government expenditure is divided into main COFOG categories<sup>4</sup> and types of expenditure on the basis of ESA95 transactions. In other words, each of the ten COFOG categories is subdivided into component ESA95 transactions. The full breakdown of data reported in Table 11 is shown in table 3 of this analysis<sup>5</sup>.

Among the ten COFOG functions, the category 'general public services' requires explanation. Briefly, it includes expenses related to executive and legislative organs, financial and fiscal affairs, external affairs, foreign economic aid, general services, research and development, debt interest payments and other expenses related to debt. However, the category excludes expenditure on such items specifically

related to one of the other functions (for example, research and development related to defence is included in the category 'defence').

The category 'social protection' mainly covers government outlays in the form of benefits for sickness and disability, old age, survivors of deceased persons, family and children, unemployment, housing, and other forms of social benefit.

The category 'economic affairs' covers for example support programmes and subsidies to the mining, manufacturing, agricultural, energy, and service industries. It also includes public spending on infrastructure such as transport and communications.

Because of new data and revisions, the latest available breakdown of government expenditure according to function is usually not based on the latest figures for total expenditure. For the purpose of this analysis, therefore, total expenditure figures for 2001 are taken from Table 2 of the ESA95 transmission programme<sup>6</sup>. However, ratios of expenditure by function to total expenditure are derived entirely from Table 11 of the programme.

## Inter-country comparisons

COFOG is useful for making inter-country comparisons of the extent to which governments are involved in economic and social functions. It overcomes the problem of organisational differences between countries which, without a common classification, would render data comparisons meaningless.

Some clear features emerge from a comparison of the national data. Looking at government spending as a percentage of GDP (see table 1), total expenditure varies between 57.1% in Sweden and 55.3% in Denmark to 33.9% in Ireland and 39.0% in Luxembourg.

Social protection is easily the largest category of government spending overall, equal to 18.8% of EU GDP and 19.2% of eurozone GDP in 2001. There are however big differences among countries. The highest spending on social protection is in Denmark (24.2% of GDP) and Sweden (23.9% of GDP). At the other end of the scale are Ireland (9.7%), Portugal (13.4%) and Spain (13.5%).

<sup>1</sup> ESA95 Table 11 'Expenditure of general government by function' as detailed in Annex B of Council Regulation (EC) No 2223/96 of 25 June 1996 on the European system of national and regional accounts in the Community. A consolidated version of ESA95 is available on-line on the Eur-lex website on: [http://europa.eu.int/eur-lex/en/consleg/main/1996/en\\_1996R2223\\_index.html](http://europa.eu.int/eur-lex/en/consleg/main/1996/en_1996R2223_index.html).

<sup>2</sup> The general government sector is composed of the following sub-sectors: central government, state government, local government, and social security funds.

<sup>3</sup> Under derogations applicable until 2005, the reporting limit for Spain is  $t+21$  months and for Sweden  $t+16$  months.

<sup>4</sup> Commission Regulation (EC) No 113/2002 of 23 January 2002 integrating in ESA95 the 'Classification of the functions of government' (COFOG) as revised by the United Nations in 1999.

<sup>5</sup> In addition to the eight transactions shown in the table, 'final consumption expenditure' is to be reported as a memorandum item. In addition, some Member States supply on a voluntary basis data not only for the general government sector, but also for the sub-sectors.

<sup>6</sup> ESA95 Table 2 'Main aggregates of general government' as modified by Commission Regulation (EC) No 1500/2000 of 10 July 2000 now notably includes information on total government expenditure and revenue. The reporting limit for Table 2 is  $t+3$  months (provisional data) and  $t+8$  months (final data).

|          | General public services | Defence | Public order and safety | Economic affairs | Environment protection | Housing and community amenities | Health | Recreation, culture and religion | Education | Social protection | Total | GDP at current prices, 2001 (mio EUR) |
|----------|-------------------------|---------|-------------------------|------------------|------------------------|---------------------------------|--------|----------------------------------|-----------|-------------------|-------|---------------------------------------|
| EU-15    | 6.7                     | 1.7     | 1.6                     | 4.2              | 0.7                    | 0.9                             | 6.3    | 0.8                              | 5.1       | 18.8              | 47.1  | 8 861 884                             |
| eurozone | 7.2                     | 1.5     | 1.5                     | 4.7              | 0.8                    | 1.0                             | 6.4    | 0.9                              | 5.0       | 19.2              | 48.1  | 6 842 154                             |
| B        | 9.9                     | 1.2     | 1.6                     | 4.4              | 0.7                    | 0.4                             | 6.6    | 1.0                              | 6.2       | 17.4              | 49.4  | 254 283                               |
| DK       | 8.6                     | 1.7     | 1.0                     | 3.6              | :                      | 0.9                             | 5.4    | 1.7                              | 8.3       | 24.2              | 55.3  | 177 840                               |
| D        | 6.3                     | 1.2     | 1.6                     | 4.3              | 0.6                    | 1.1                             | 6.3    | 0.7                              | 4.2       | 21.9              | 48.3  | 2 071 200                             |
| EL       | 10.6                    | 3.2     | 0.8                     | 5.5              | 0.5                    | 0.4                             | 4.1    | 0.4                              | 3.8       | 18.8              | 47.8  | 131 026                               |
| E        | 5.5                     | 1.2     | 2.1                     | 4.4              | 0.9                    | 1.1                             | 5.4    | 1.1                              | 4.3       | 13.5              | 39.5  | 651 641                               |
| F        | 6.4                     | 2.4     | 1.0                     | 5.2              | 1.3                    | 1.0                             | 7.9    | 0.8                              | 6.0       | 20.4              | 52.5  | 1 475 584                             |
| IRL      | 3.7                     | 0.7     | 1.5                     | 5.0              | :                      | 1.8                             | 6.3    | 0.6                              | 4.3       | 9.7               | 33.9  | 114 742                               |
| I        | 9.5                     | 1.1     | 1.9                     | 4.0              | 0.8                    | 0.9                             | 6.3    | 0.9                              | 5.1       | 17.7              | 48.5  | 1 220 147                             |
| L        | 4.7                     | 0.3     | 1.0                     | 2.8              | 1.3                    | 0.8                             | 4.9    | 1.7                              | 4.7       | 17.1              | 39.0  | 21 987                                |
| NL       | 8.2                     | 1.6     | 1.5                     | 5.6              | 0.7                    | 1.5                             | 4.1    | 1.1                              | 4.8       | 17.5              | 46.6  | 429 127                               |
| A        | 8.6                     | 0.9     | 1.4                     | 5.5              | 0.4                    | 1.0                             | 5.8    | 1.0                              | 5.8       | 21.9              | 51.9  | 212 511                               |
| P        | 6.6                     | 1.7     | 1.9                     | 6.1              | 0.7                    | 0.9                             | 6.8    | 1.2                              | 6.9       | 13.4              | 46.3  | 123 054                               |
| FIN      | 6.4                     | 1.5     | 1.4                     | 4.6              | 0.3                    | 0.6                             | 6.0    | 1.2                              | 6.3       | 20.6              | 49.1  | 135 228                               |
| S        | 8.5                     | 2.2     | 1.4                     | 4.4              | 0.3                    | 1.0                             | 6.6    | 1.1                              | 7.7       | 23.9              | 57.1  | 244 905                               |
| UK       | 4.3                     | 2.6     | 1.9                     | 2.3              | 0.5                    | 0.4                             | 6.1    | 0.5                              | 4.6       | 16.0              | 40.2  | 1 596 986                             |

Table 1: Government expenditure of Member States by function as a percentage of GDP (2001)<sup>7</sup>

The next most important categories of government spending by function are general public services (6.7% of EU GDP), health (6.3%), education (5.1%), and economic affairs (4.2%). The reported data on general public services vary widely from 10.6% of GDP in Greece and 9.9% in Belgium, to 3.7% in Ireland and 4.3% in the UK.

There is also considerable variation between countries in the figures for health, education, and economic affairs. Government health spending ranges from 4.1% of GDP in both Greece and the Netherlands to 7.9% in France, and education from 3.8% of GDP in Greece to 8.3% in Denmark. Government spending on economic affairs is lowest

as a percentage of GDP in the UK (2.3%) and highest in Portugal (6.1%).

The remaining categories of government expenditure by function (defence, public order and safety, environment protection, housing and community amenities, and recreation, culture and religion) together amount to around 5.8% of GDP in both the EU the euro-zone. Once again there are big differences in much of the reported data. For example, spending on defence amounts to 0.3% of GDP in Luxembourg, but 3.2% in Greece. Spending on housing and community amenities is highest in Ireland (1.8% of GDP), and lowest in Belgium, Greece and the UK (0.4% of GDP).

A word of caution should be added to the above comments, owing to quality problems associated with the reported data. It is often difficult to assign a single function to government outlays, leading to a degree of over- or under-estimation in the data. Moreover it is not always possible to identify all expenditure in terms of functions. One particular problem is identification of spending on 'environment protection': both Denmark and Ireland have failed to provide any specific figures for this item. In both cases, environment protection spending is included in the other COFOG categories.

<sup>7</sup> The 'total' column is based on data reported as part of ESA95 transmission Table 2. As a result, the ratios of expenditure by function, added together, do not always correspond to the figures in the total column.

|          | General public services | Defence | Public order and safety | Economic affairs | Environment protection | Housing and community amenities | Health | Recreation, culture and religion | Education | Social protection | Total government expenditure, 2001 (mio EUR) |
|----------|-------------------------|---------|-------------------------|------------------|------------------------|---------------------------------|--------|----------------------------------|-----------|-------------------|--|
| EU-15    | 14.4                    | 3.7     | 3.4                     | 9.0              | 1.5                    | 1.9                             | 13.5   | 1.8                              | 10.8      | 40.0              | 4 174 495                                    |
| eurozone | 14.9                    | 3.1     | 3.2                     | 9.8              | 1.7                    | 2.1                             | 13.3   | 1.8                              | 10.4      | 39.7              | 3 293 997                                    |
| B        | 19.9                    | 2.5     | 3.3                     | 8.9              | 1.4                    | 0.9                             | 13.3   | 2.0                              | 12.5      | 35.2              | 125 609                                      |
| DK       | 15.5                    | 3.0     | 1.8                     | 6.6              | :                      | 1.6                             | 9.8    | 3.0                              | 15.0      | 43.8              | 98 313                                       |
| D        | 13.0                    | 2.5     | 3.3                     | 9.0              | 1.3                    | 2.3                             | 13.1   | 1.5                              | 8.7       | 45.3              | 1 001 380                                    |
| EL       | 22.1                    | 6.6     | 1.8                     | 11.3             | 1.0                    | 0.9                             | 8.6    | 0.9                              | 7.9       | 39.0              | 62 582                                       |
| E        | 13.9                    | 3.0     | 5.4                     | 11.0             | 2.3                    | 2.8                             | 13.6   | 2.8                              | 11.0      | 34.1              | 257 288                                      |
| F        | 12.3                    | 4.5     | 1.8                     | 9.9              | 2.5                    | 1.9                             | 15.1   | 1.6                              | 11.5      | 39.0              | 774 317                                      |
| IRL      | 11.1                    | 2.1     | 4.4                     | 14.9             | :                      | 5.3                             | 18.6   | 1.7                              | 12.9      | 28.9              | 38 947                                       |
| I        | 19.7                    | 2.3     | 4.0                     | 8.3              | 1.7                    | 1.9                             | 13.0   | 1.9                              | 10.5      | 36.7              | 591 793                                      |
| L        | 11.9                    | 0.8     | 2.4                     | 7.2              | 3.3                    | 2.0                             | 12.5   | 4.3                              | 12.0      | 43.6              | 8 604  |
| NL       | 17.6                    | 3.5     | 3.2                     | 12.0             | 1.6                    | 3.3                             | 8.8    | 2.3                              | 10.2      | 37.5              | 200 033                                      |
| A        | 16.5                    | 1.7     | 2.7                     | 10.5             | 0.8                    | 1.8                             | 11.1   | 1.9                              | 11.1      | 41.8              | 109 984                                      |
| P        | 14.3                    | 3.8     | 4.2                     | 13.1             | 1.4                    | 2.0                             | 14.7   | 2.5                              | 15.0      | 29.1              | 57 015                                       |
| FIN      | 13.0                    | 3.1     | 2.8                     | 9.4              | 0.7                    | 1.2                             | 12.2   | 2.4                              | 12.9      | 42.1              | 66 445                                       |
| S        | 14.9                    | 3.9     | 2.5                     | 7.7              | 0.5                    | 1.7                             | 11.6   | 2.0                              | 13.5      | 41.7              | 139 920                                      |
| UK       | 11.0                    | 6.6     | 4.8                     | 5.8              | 1.3                    | 1.1                             | 15.6   | 1.3                              | 11.7      | 40.8              | 642 265                                      |

Table 2: government expenditure of Member States by function as a percentage of total government expenditure (2001)<sup>8</sup>

### Main functions as a share of total expenditure

The differences between Member States' government expenditure by function are also shown clearly when calculation is made in relation to total government expenditure (see table 2). Social protection accounts for 40.0% of total government spending for the EU and 39.7% for the eurozone. The range is from 28.9% in Ireland and 29.1% in Portugal to 45.3% in Germany, but with several countries closely grouped above the EU average.

General public services account for 14.4% of government spending in the EU, 14.9% in the eurozone. Expenditure in Greece is particularly high, amounting to 22.1% of government expenditure. The proportion of spending on general public services is lowest in the UK (11.0%) and Ireland (11.1%).

Spending on health as a proportion of total government expenditure varies widely, from 18.6% in Ireland and 15.6% in the UK, to 8.6% in Greece and 8.8% in the Netherlands. The pattern of spending on education is slightly more uniform: the highest proportion (15.0%) is in Denmark and Portugal, and the lowest in Greece (7.9%) and Germany (8.7%). Spending on economic affairs is the highest in Ireland (14.9% of total government spending) followed by Portugal (13.1%), whereas the proportion in the UK is only 5.8% and in Denmark 6.6%.

Defence spending varies from Luxembourg (0.8% of government expenditure) and Austria (1.7%), to Greece and the UK (both 6.6%). Denmark, Greece and France spend the least, in terms of total government outlays, on public order and safety (1.8%), while Spain spends the

most (5.4%). Spending on housing and community amenities is particularly high in Ireland (5.3% of government spending), compared with the EU average of 1.9% and the lowest proportions in Greece and Belgium (both 0.9%).

Government spending in the EU on the categories 'recreation, culture, and religion' and 'environment protection' represent 1.8% and 1.5% respectively of the total (however, the EU environment protection figure excludes Denmark and Ireland). Luxembourg spends the most on both of these functions, relative to total government spending. Greece spends the least on recreation, culture, and religion, while Sweden spends the least on environment protection.

<sup>8</sup> The 'total government expenditure' column is taken from ESA95 transmission Table 2.

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### Subdivision into ESA95 transactions

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The COFOG data reported to Eurostat are subdivided into ESA95 transactions. Table 3 shows the breakdown by function and by transaction: the column headings refer to the ESA95 transaction codes, and the row headings to the COFOG classes (see key to table 3 for definitions). EU and euro-zone totals are aggregated using country data for 2001.

In all but one country (Portugal), the most important component of government expenditure by transaction is 'social benefits....', which is mostly classified under social protection. 'Social benefits...' accounted for EUR 1789.1 billion of government spending in the EU in 2001, or 43.0% of the total.

In all but two countries (UK and Portugal), the second most important component of government expenditure by transaction is 'compensation of employees'. In Portugal it is the biggest single component, whereas in the UK it is the third largest after 'intermediate consumption....'. Compensation of employees is highest in the functional category of education: in the EU as a whole education accounted in 2001 for EUR 295.9 billion out of a total government bill for compensation of employees of EUR 904.5 billion.

The third most important type of government expenditure in several Member States is 'interme-

diate consumption....', which is recorded under all functional categories. It is highest in the health category, accounting for EUR 146.7 billion of EU government spending in 2001. However, government expenditure on 'property income, consolidated' is higher than on 'intermediate consumption....' in Belgium, Greece, and Italy. 'Property income, consolidated' essentially consists of debt interest payments and is therefore mostly classified under general public services.

In the EU as a whole and in most countries, government spending on 'subsidies', 'capital transfers, consolidated', and 'gross capital formation...' is highest in the economic affairs category.

Expenditure classified as 'other current transfers, consolidated' tends to be highest in the functional category of general public services. Examples of such transfers in this COFOG category are foreign economic aid, and 'fourth resource' contributions to the EU budget. However, it is possible that other current transfers classified in general public services include transfers whose purpose is unknown.

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### Possibilities for further analysis

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Much more analysis of the reported COFOG data of Member States is of course possible, but care should be taken when drawing inferences from the data be-

cause of probable inconsistencies in applying the methodology. Further work is needed by Eurostat, in co-operation with the national authorities, to achieve greater consistency and improve overall quality. One particular need is to apply correctly the distinction between data which are 'not applicable', 'not available', and zero values.

COFOG allows for examination of trends in government outlays on particular functions over time, without distortions from organisational changes in government. Presently, the historical series reported to Eurostat by EU Member States is incomplete. It is only possible to compile aggregate data for the EU and euro-zone for 1999, 2000, and 2001 as these are the only years in which Eurostat has received data for all 15 countries. Once more data become available, a look at the trend over time will provide valuable insights into changes in government priorities and the impact on government spending of long-term economic and social changes. Once the Acceding Countries<sup>9</sup> become members of the European Union in 2004, they will be obliged to follow the ESA95 transmission programme, and therefore be required to produce a table on general government expenditure by function. This will of course enable wider geographical comparisons of the data.

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<sup>9</sup> Cyprus, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Malta, Poland, Slovak Republic, Slovenia.

Table 3: government expenditure of Member States by function and by transaction, 2001<sup>10</sup> (mio EUR)

#### ESA95 Codes

p2\_d29\_d5\_d8 Intermediate consumption; other taxes on production; current taxes on income, wealth, etc.; adjustment for the change in net equity of households in pension funds reserves  
d1 Compensation of employees  
d3 Subsidies  
d4co Property income, consolidated  
d7co Other current transfers, consolidated  
d62\_d6311\_d63121\_d63131 Social benefits other than social transfers in kind and social transfers in kind related to expenditure on products supplied to households via market producers, payable  
d9co Capital transfers, consolidated  
p5\_k2 Gross capital formation and acquisitions less disposals of non-financial non-produced assets

#### COFOG

gf01 General public services  
gf02 Defence  
gf03 Public order and safety  
gf04 Economic affairs  
gf05 Environment protection  
gf06 Housing and community amenities  
gf07 Health  
gf08 Recreation, culture and religion  
gf09 Education  
gf10 Social protection

|                | p2_d29_d5_d8 | d1     | d3     | d4co   | d7co   | d62_d6311_d63121_d63131 | d9co   | p5_k2  | Total expenditure | p2_d29_d5_d8    | d1     | d3    | d4co   | d7co   | d62_d6311_d63121_d63131 | d9co  | p5_k2  | Total expenditure |
|----------------|--------------|--------|--------|--------|--------|-------------------------|--------|--------|-------------------|-----------------|--------|-------|--------|--------|-------------------------|-------|--------|-------------------|
| <b>EU-15</b>   |              |        |        |        |        |                         |        |        |                   | <b>eurozone</b> |        |       |        |        |                         |       |        |                   |
| Total          | 560235       | 904458 | 111876 | 324219 | 153993 | 1789089                 | 109687 | 202636 | 4156192           | 341407          | 717760 | 95375 | 270582 | 109809 | 1486081                 | 96247 | 173725 | 3290985           |
| gf01           | 77262        | 135565 | 3861   | 287438 | 60209  | 1286                    | 9370   | 21977  | 596968            | 66708           | 117235 | 3562  | 234139 | 43558  | 1127                    | 8164  | 17331  | 491824            |
| gf02           | 62693        | 75919  | 360    | 798    | 726    | 492                     | 287    | 11692  | 152967            | 35584           | 56804  | 330   | 793    | 550    | 491                     | 274   | 8172   | 102997            |
| gf03           | 27473        | 102402 | 107    | 48     | 1225   | 314                     | 103    | 10105  | 141778            | 18557           | 78799  | 92    | 47     | 831    | 279                     | 100   | 7486   | 106189            |
| gf04           | 54052        | 46099  | 77696  | 31243  | 22274  | 14543                   | 60799  | 64198  | 370904            | 38278           | 38983  | 66551 | 31224  | 18190  | 14532                   | 53474 | 55911  | 317143            |
| gf05           | 31160        | 9450   | 1867   | 219    | 627    | 29                      | 2215   | 19383  | 64951             | 25882           | 7887   | 1823  | 219    | 503    | 29                      | 1862  | 18119  | 56323             |
| gf06           | 15393        | 14670  | 7221   | 1160   | 1547   | 99                      | 25670  | 16031  | 81793             | 12203           | 12509  | 4516  | 1159   | 1348   | 97                      | 21988 | 16864  | 70684             |
| gf07           | 146721       | 113263 | 2491   | 1209   | 4213   | 278684                  | 2318   | 10371  | 559270            | 49925           | 95793  | 1494  | 1206   | 2881   | 272730                  | 2201  | 9515   | 435745            |
| gf08           | 21712        | 20202  | 4630   | 363    | 9506   | 333                     | 3135   | 14028  | 73909             | 16222           | 15492  | 3609  | 338    | 8421   | 329                     | 3076  | 12536  | 60023             |
| gf09           | 67572        | 295938 | 6585   | 792    | 29501  | 16690                   | 1820   | 30060  | 448959            | 45844           | 237469 | 6371  | 523    | 14354  | 11905                   | 1243  | 24612  | 342319            |
| gf10           | 56197        | 90948  | 7056   | 950    | 24164  | 1476619                 | 3972   | 4790   | 1664694           | 32205           | 56790  | 7028  | 934    | 19174  | 1184562                 | 3867  | 3179   | 1307739           |
| <b>Belgium</b> |              |        |        |        |        |                         |        |        |                   | <b>Denmark</b>  |        |       |        |        |                         |       |        |                   |
| Total          | 8171         | 29477  | 4001   | 16780  | 5070   | 56081                   | 2589   | 3473   | 125640            | 14970           | 30651  | 3719  | 7145   | 4710   | 33153                   | 865   | 3100   | 98313             |
| gf01           | 1768         | 5252   | 56     | 16116  | 1495   | 0                       | 176    | 200    | 25062             | 1491            | 2180   | 1     | 6818   | 3993   | 159                     | 298   | 286    | 15225             |
| gf02           | 769          | 2138   | 4      | 0      | 87     | 0                       | 0      | 175    | 3173              | 1345            | 1426   | 0     | 5      | 24     | 1                       | 0     | 136    | 2938              |
| gf03           | 481          | 3352   | 17     | 17     | 42     | 0                       | 1      | 257    | 4166              | 419             | 1194   | 0     | 1      | 1      | 35                      | 3     | 103    | 1756              |
| gf04           | 1393         | 1978   | 3059   | 225    | 1244   | 365                     | 1633   | 1276   | 11172             | 1538            | 1801   | 2459  | 20     | 53     | 10                      | 290   | 296    | 6467              |
| gf05           | 705          | 357    | 264    | 67     | 31     | 0                       | 64     | 279    | 1766              | :               | :      | :     | :      | :      | :                       | :     | :      | :                 |
| gf06           | 98           | 133    | 161    | 74     | 21     | 0                       | 450    | 165    | 1102              | 254             | 140    | 793   | 1      | 39     | 2                       | 140   | 178    | 1547              |
| gf07           | 300          | 636    | 146    | 15     | 203    | 15350                   | 65     | 10     | 16724             | 2471            | 4795   | 8     | 3      | 44     | 1931                    | 0     | 391    | 9644              |
| gf08           | 402          | 716    | 45     | 102    | 696    | 0                       | 81     | 452    | 2494              | 856             | 1204   | 301   | 25     | 212    | 4                       | 29    | 357    | 2989              |
| gf09           | 1534         | 13419  | 66     | 123    | 69     | 86                      | 5      | 457    | 15757             | 3029            | 7635   | 157   | 269    | 158    | 2473                    | 11    | 986    | 14717             |
| gf10           | 722          | 1494   | 184    | 43     | 1183   | 40281                   | 115    | 203    | 44225             | 3567            | 10276  | 0     | 4      | 185    | 28537                   | 94    | 367    | 43030             |
| <b>Germany</b> |              |        |        |        |        |                         |        |        |                   | <b>Greece</b>   |        |       |        |        |                         |       |        |                   |
| Total          | 81670        | 164860 | 33840  | 67840  | 33920  | 548140                  | 35800  | 34450  | 1000520           | 6653            | 15155  | 224   | 9842   | 1434   | 20876                   | 3791  | 5075   | 63049             |
| gf01           | 18330        | 26930  | 1750   | 67840  | 11920  | 0                       | 2980   | 260    | 130010            | 1437            | 2225   | 0     | 9016   | 828    | 0                       | 0     | 436    | 13941             |
| gf02           | 10220        | 13660  | 90     | 0      | 40     | 0                       | 50     | 930    | 24990             | 1970            | 1339   | 0     | 785    | 77     | 0                       | 0     | 20     | 4190              |
| gf03           | 6480         | 24540  | 10     | 0      | 40     | 0                       | 10     | 2340   | 33420             | 160             | 932    | 0     | 0      | 0      | 0                       | 0     | 20     | 1112              |
| gf04           | 9990         | 8780   | 21690  | 0      | 8640   | 9330                    | 17080  | 14190  | 89700             | 105             | 272    | 224   | 10     | 250    | 0                       | 3791  | 2497   | 7149              |
| gf05           | 6580         | 1980   | 750    | 0      | 40     | 0                       | 470    | 3540   | 13360             | 125             | 352    | 0     | 0      | 0      | 0                       | 0     | 131    | 607               |
| gf06           | 2770         | 4550   | 3220   | 0      | 40     | 0                       | 10460  | 2270   | 23310             | 147             | 217    | 0     | 0      | 0      | 0                       | 0     | 214    | 578               |
| gf07           | 560          | 1190   | 1010   | 0      | 260    | 126040                  | 1640   | 310    | 131010            | 1633            | 3092   | 0     | 3      | 64     | 10                      | 0     | 600    | 5401              |
| gf08           | 4170         | 4380   | 1790   | 0      | 1750   | 0                       | 750    | 2100   | 14940             | 94              | 174    | 0     | 0      | 157    | 0                       | 0     | 113    | 537               |
| gf09           | 12630        | 56260  | 2640   | 0      | 7480   | 50                      | 520    | 7340   | 86920             | 468             | 3498   | 0     | 28     | 23     | 0                       | 0     | 935    | 4953              |
| gf10           | 9940         | 22590  | 890    | 0      | 3710   | 412720                  | 1840   | 1170   | 452860            | 514             | 3056   | 0     | 0      | 35     | 20866                   | 0     | 110    | 24580             |
| <b>Spain</b>   |              |        |        |        |        |                         |        |        |                   | <b>France</b>   |        |       |        |        |                         |       |        |                   |
| Total          | 27027        | 67637  | 7114   | 20398  | 7523   | 96620                   | 9235   | 21734  | 257288            | 82916           | 199140 | 19263 | 46037  | 23997  | 343025                  | 12385 | 47554  | 774317            |
| gf01           | 3755         | 6388   | 99     | 20032  | 3753   | 0                       | 345    | 1489   | 35861             | 17502           | 44102  | 764   | 14610  | 8540   | 959                     | 1287  | 7271   | 95035             |
| gf02           | 2443         | 4911   | 0      | 1      | 46     | 0                       | 0      | 420    | 7821              | 10805           | 20044  | 229   | 7      | 255    | 294                     | 138   | 3402   | 35174             |
| gf03           | 1756         | 11168  | 64     | 0      | 85     | 0                       | 15     | 892    | 13980             | 2476            | 10019  | 0     | 22     | 169    | 143                     | 17    | 1433   | 14279             |
| gf04           | 2242         | 3439   | 5814   | 119    | 528    | 354                     | 6923   | 8973   | 28392             | 7684            | 8429   | 12523 | 29524  | 4202   | 4172                    | 4337  | 5540   | 76411             |
| gf05           | 3313         | 689    | 117    | 11     | 49     | 0                       | 120    | 1531   | 5830              | 6140            | 1545   | 590   | 77     | 147    | 23                      | 674   | 9905   | 19101             |
| gf06           | 1457         | 1141   | 188    | 129    | 45     | 0                       | 930    | 3337   | 7227              | 2082            | 2577   | 410   | 522    | 468    | 5                       | 4316  | 4242   | 14622             |
| gf07           | 6347         | 15087  | 42     | 2      | 154    | 11985                   | 44     | 1263   | 34924             | 16494           | 35458  | 77    | 556    | 1124   | 59003                   | 83    | 3783   | 116578            |
| gf08           | 1536         | 1715   | 699    | 26     | 1035   | 26                      | 554    | 1658   | 7249              | 3020            | 3413   | 139   | 55     | 875    | 272                     | 668   | 4099   | 12541             |
| gf09           | 2258         | 19574  | 24     | 78     | 808    | 3828                    | 35     | 1713   | 28318             | 9865            | 62242  | 2164  | 111    | 1552   | 4450                    | 282   | 8257   | 88923             |
| gf10           | 1920         | 3525   | 67     | 0      | 1020   | 80427                   | 269    | 458    | 87686             | 6848            | 11311  | 2367  | 553    | 6665   | 273704                  | 583   | -378   | 301653            |

|                       | p2_d29_d<br>5_d8 | d1     | d3   | d4co  | d7co  | d62_d631<br>1_d63121<br>_d63131 | d9co  | p5_k2 | Total<br>expenditure | p2_d29_d<br>5_d8 | d1     | d3    | d4co  | d7co  | d62_d631<br>1_d63121<br>_d63131 | d9co  | p5_k2 | Total<br>expenditure |
|-----------------------|------------------|--------|------|-------|-------|---------------------------------|-------|-------|----------------------|------------------|--------|-------|-------|-------|---------------------------------|-------|-------|----------------------|
| <b>Ireland</b>        |                  |        |      |       |       |                                 |       |       |                      |                  |        |       |       |       |                                 |       |       |                      |
| Total                 | 6765             | 9101   | 1068 | 1749  | 2238  | 11337                           | 1300  | 4957  | 38515                | 70943            | 129028 | 13950 | 77420 | 15696 | 232348                          | 18166 | 31204 | 588755               |
| gf01                  | 580              | 591    | 122  | 1749  | 655   | 0                               | 40    | 544   | 4280                 | 12186            | 15420  | 0     | 74540 | 7239  | 0                               | 1477  | 5313  | 116175               |
| gf02                  | 121              | 575    | 0    | 0     | 7     | 0                               | 0     | 90    | 794                  | 4709             | 7177   | 0     | 0     | 0     | 0                               | 0     | 1786  | 13672                |
| gf03                  | 435              | 1102   | 0    | 0     | 10    | 0                               | 0     | 161   | 1708                 | 3762             | 18325  | 0     | 7     | 361   | 0                               | 13    | 1093  | 23561                |
| gf04                  | 422              | 1753   | 945  | 0     | 6     | 0                               | 565   | 2066  | 5756                 | 6092             | 4609   | 12259 | 1293  | 1896  | 0                               | 12908 | 9632  | 48689                |
| gf05                  | :                | :      | :    | :     | :     | :                               | :     | :     | :                    | 6248             | 1634   | 13    | 63    | 175   | 0                               | 259   | 1749  | 10141                |
| gf06                  | 627              | 45     | 0    | 0     | 0     | 0                               | 235   | 1142  | 2050                 | 2613             | 1467   | 93    | 227   | 238   | 0                               | 2781  | 3642  | 11061                |
| gf07                  | 3259             | 2812   | 0    | 0     | 0     | 719                             | 29    | 347   | 7167                 | 16938            | 27442  | 62    | 630   | 487   | 28387                           | 39    | 2393  | 76378                |
| gf08                  | 343              | 34     | 1    | 0     | 46    | 0                               | 92    | 155   | 671                  | 3780             | 2608   | 248   | 155   | 1776  | 0                               | 442   | 2397  | 11406                |
| gf09                  | 841              | 2005   | 0    | 0     | 1290  | 237                             | 141   | 444   | 4958                 | 9960             | 45998  | 1136  | 182   | 1533  | 0                               | 100   | 2747  | 61656                |
| gf10                  | 137              | 184    | 0    | 0     | 225   | 10381                           | 199   | 8     | 11133                | 4655             | 4348   | 139   | 323   | 1991  | 203961                          | 147   | 452   | 216016               |
| <b>Luxembourg</b>     |                  |        |      |       |       |                                 |       |       |                      |                  |        |       |       |       |                                 |       |       |                      |
| Total                 | 723              | 1779   | 346  | 60    | 695   | 4210                            | 304   | 489   | 8604                 | 29453            | 43407  | 6412  | 14748 | 7188  | 81730                           | 3701  | 13394 | 200033               |
| gf01                  | 167              | 377    | 0    | 56    | 175   | 0                               | 104   | 145   | 1024                 | 5991             | 7564   | 0     | 14748 | 5781  | 0                               | 357   | 848   | 35289                |
| gf02                  | 9                | 40     | 0    | 0     | 11    | 0                               | 0     | 5     | 66                   | 2771             | 3505   | 0     | 0     | 0     | 0                               | 86    | 603   | 6965                 |
| gf03                  | 32               | 159    | 0    | 0     | 1     | 0                               | 0     | 18    | 210                  | 1703             | 3954   | 0     | 0     | 0     | 0                               | 0     | 799   | 6456                 |
| gf04                  | 214              | 143    | 220  | 1     | 12    | 3                               | 47    | -23   | 616                  | 5798             | 5636   | 3376  | 0     | 0     | 0                               | 1606  | 7507  | 23923                |
| gf05                  | 58               | 123    | 27   | 0     | 2     | 0                               | 1     | 73    | 284                  | 1974             | 681    | 0     | 0     | 0     | 0                               | 22    | 458   | 3135                 |
| gf06                  | 25               | 38     | 50   | 2     | 1     | 0                               | 27    | 32    | 174                  | 1921             | 1803   | 91    | 0     | 0     | 0                               | 1525  | 1249  | 6589                 |
| gf07                  | 9                | 9      | 6    | 0     | 16    | 956                             | 81    | 3     | 1079                 | 272              | 904    | 0     | 0     | 0     | 16489                           | 0     | 25    | 17690                |
| gf08                  | 63               | 62     | 10   | 0     | 142   | 0                               | 4     | 89    | 371                  | 1697             | 1046   | 315   | 0     | 820   | 0                               | 105   | 666   | 4649                 |
| gf09                  | 104              | 714    | 7    | 0     | 58    | 21                              | 2     | 122   | 1028                 | 3873             | 13711  | 238   | 0     | 0     | 1873                            | 0     | 714   | 20409                |
| gf10                  | 42               | 114    | 26   | 1     | 275   | 3230                            | 39    | 26    | 3753                 | 3453             | 4603   | 2392  | 0     | 587   | 63368                           | 0     | 525   | 74928                |
| <b>Austria</b>        |                  |        |      |       |       |                                 |       |       |                      |                  |        |       |       |       |                                 |       |       |                      |
| Total                 | 10834            | 21591  | 5539 | 8125  | 6388  | 49681                           | 6192  | 2492  | 110841               | 5072             | 18681  | 1664  | 3859  | 2670  | 17445                           | 2403  | 5085  | 56878                |
| gf01                  | 2198             | 4154   | 770  | 8125  | 1399  | 82                              | 1384  | 200   | 18311                | 904              | 2465   | 0     | 3859  | 739   | 80                              | 9     | 100   | 8156                 |
| gf02                  | 509              | 1275   | 0    | 0     | 15    | 0                               | 0     | 129   | 1929                 | 360              | 1292   | 0     | 0     | 5     | 197                             | 0     | 281   | 2136                 |
| gf03                  | 547              | 2297   | 1    | 0     | 38    | 2                               | 10    | 135   | 3030                 | 225              | 1772   | 0     | 0     | 69    | 94                              | 35    | 180   | 2374                 |
| gf04                  | 1717             | 1788   | 3788 | 0     | 614   | 264                             | 2476  | 968   | 11614                | 716              | 1198   | 873   | 0     | 535   | 36                              | 1920  | 2192  | 7471                 |
| gf05                  | 357              | 132    | 29   | 0     | 46    | 1                               | 230   | 40    | 836                  | 161              | 230    | 32    | 0     | 4     | 5                               | 5     | 371   | 807                  |
| gf06                  | 179              | 42     | 195  | 0     | 435   | 85                              | 1058  | 38    | 2032                 | 126              | 199    | 8     | 0     | 75    | 7                               | 165   | 551   | 1130                 |
| gf07                  | 579              | 1010   | 152  | 0     | 502   | 9750                            | 220   | 87    | 12299                | 1522             | 3862   | 0     | 0     | 1     | 2636                            | 0     | 326   | 8348                 |
| gf08                  | 484              | 542    | 175  | 0     | 467   | 7                               | 223   | 242   | 2139                 | 254              | 241    | 165   | 0     | 256   | 10                              | 148   | 344   | 1417                 |
| gf09                  | 1750             | 8899   | 61   | 0     | 577   | 382                             | 106   | 511   | 12285                | 636              | 6703   | 8     | 0     | 300   | 205                             | 18    | 646   | 8516                 |
| gf10                  | 2514             | 1452   | 369  | 0     | 2296  | 39108                           | 485   | 142   | 46365                | 167              | 719    | 577   | 0     | 686   | 14176                           | 103   | 95    | 16523                |
| <b>Finland</b>        |                  |        |      |       |       |                                 |       |       |                      |                  |        |       |       |       |                                 |       |       |                      |
| Total                 | 11181            | 17906  | 1955 | 3724  | 2991  | 24589                           | 381   | 3818  | 66545                | 27379            | 39209  | 3753  | 7786  | 4754  | 49457                           | 803   | 6902  | 140043               |
| gf01                  | 1891             | 1767   | 1    | 3448  | 1035  | 7                               | 5     | 525   | 8679                 | 4843             | 3834   | 299   | 7775  | 2434  | 0                               | 422   | 1229  | 20837                |
| gf02                  | 897              | 847    | 7    | 0     | 6     | 0                               | 0     | 331   | 2088                 | 3550             | 1524   | 30    | 0     | 137   | 0                               | 3     | 194   | 5437                 |
| gf03                  | 501              | 1179   | 0    | 1     | 15    | 40                              | 0     | 158   | 1894                 | 1034             | 2118   | 16    | 0     | 2     | 0                               | 0     | 293   | 3462                 |
| gf04                  | 1905             | 958    | 1781 | 52    | 263   | 9                               | 188   | 1094  | 6250                 | 3824             | 1509   | 2740  | 0     | 362   | 0                               | 137   | 2233  | 10803                |
| gf05                  | 220              | 164    | 1    | 1     | 9     | 0                               | 17    | 43    | 455                  | 407              | 120    | 44    | 0     | 12    | 0                               | 63    | 81    | 727                  |
| gf06                  | 158              | 297    | 99   | 206   | 26    | 0                               | 41    | -18   | 809                  | 869              | 533    | 279   | 0     | 81    | 0                               | 61    | 587   | 2410                 |
| gf07                  | 2012             | 4292   | 0    | 0     | 70    | 1405                            | 0     | 368   | 8147                 | 3766             | 7758   | 135   | 0     | 59    | 4023                            | 0     | 530   | 16270                |
| gf08                  | 379              | 562    | 21   | 0     | 401   | 14                              | 9     | 223   | 1609                 | 868              | 963    | 125   | 0     | 603   | 0                               | 3     | 245   | 2807                 |
| gf09                  | 1925             | 4446   | 27   | 1     | 664   | 774                             | 34    | 726   | 8597                 | 4208             | 10425  | 58    | 0     | 586   | 2312                            | 103   | 1168  | 18859                |
| gf10                  | 1293             | 3394   | 18   | 15    | 502   | 22340                           | 87    | 368   | 28017                | 4011             | 10427  | 28    | 11    | 479   | 43122                           | 11    | 343   | 58430                |
| <b>United Kingdom</b> |                  |        |      |       |       |                                 |       |       |                      |                  |        |       |       |       |                                 |       |       |                      |
| Total                 | 176480           | 116837 | 9029 | 38706 | 34719 | 220398                          | 11773 | 18909 | 626851               |                  |        |       |       |       |                                 |       |       |                      |
| gf01                  | 4220             | 12316  | 0    | 38706 | 10224 | 0                               | 486   | 3131  | 69082                |                  |        |       |       |       |                                 |       |       |                      |
| gf02                  | 22214            | 16166  | 0    | 0     | 16    | 0                               | 10    | 3190  | 41595                |                  |        |       |       |       |                                 |       |       |                      |
| gf03                  | 7465             | 20292  | 0    | 0     | 391   | 0                               | 0     | 2224  | 30371                |                  |        |       |       |       |                                 |       |       |                      |
| gf04                  | 10412            | 3806   | 5947 | 0     | 3670  | 0                               | 6899  | 5758  | 36491                |                  |        |       |       |       |                                 |       |       |                      |
| gf05                  | 4871             | 1444   | 0    | 0     | 113   | 0                               | 289   | 1184  | 7900                 |                  |        |       |       |       |                                 |       |       |                      |
| gf06                  | 2068             | 1489   | 1634 | 0     | 79    | 0                               | 3481  | -1598 | 7153                 |                  |        |       |       |       |                                 |       |       |                      |
| gf07                  | 90560            | 4916   | 854  | 0     | 1229  | 0                               | 117   | -64   | 97611                |                  |        |       |       |       |                                 |       |       |                      |
| gf08                  | 3766             | 2542   | 595  | 0     | 270   | 0                               | 27    | 889   | 8090                 |                  |        |       |       |       |                                 |       |       |                      |
| gf09                  | 14492            | 40410  | 0    | 0     | 14403 | 0                               | 463   | 3295  | 73063                |                  |        |       |       |       |                                 |       |       |                      |
| gf10                  | 16413            | 13456  | 0    | 0     | 4326  | 220398                          | 0     | 901   | 255494               |                  |        |       |       |       |                                 |       |       |                      |

<sup>10</sup> EU and euro-zone totals are aggregated using country data for 2001. Environment protection data, although missing for Denmark and Ireland, are included in the totals for these countries and also in the totals for EU and euro-zone.



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