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THIRD REPORT FROM THE COMMISSION
TO THE COUNCIL AND THE EUROPEAN PARLIAMENT
on the Implementation of the Commission's
White Paper on completing the internal market

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INTRODUCTION

1. The immense advantages in economic, social and political terms of the completion of the internal market have been demonstrated so often and so clearly that it is unnecessary to stress them once again. This is a programme which is directed to the future - the future of Europe, the future of its citizens, the future of every one of us. Mr. Paolo Cecchini's major study entitled "THE EUROPEAN CHALLENGE: 1992", due to be published very shortly, will point up in convincing and carefully researched detail the advantages and opportunities now being opened up and the self-imposed costs of failing to complete the programme.

Impact of the 1992 deadline

2. Less than three years have passed since the Community adopted the White Paper programme for the completion of the internal market by 1992. Yet the date 1992, and the programme of 300 legislative initiatives aimed at the complete abolition of existing barriers to free circulation of goods, services, people and capital within the Community, are already becoming an established part of the expectations of individuals, enterprises and the Governments of the Member States.

3. Following the publication of its White Paper in June 1985, the Commission undertook to present a detailed progress report each year on the implementation of the White Paper. This is the third such annual report.

4. The Commission will also be submitting to the Council before the end of 1988 the major report required by the Single European Act on progress made towards achieving the internal market within the time limit of 31 December 1992. In view of this, the present report is shorter and less detailed than it would otherwise have been.

The White Paper programme: clear and irreversible

5. The White Paper explains fully the objectives behind the many individual measures timetabled for adoption throughout the period up to 1992. In addition, the White Paper programme has deliberately been weighted to concentrate activity in the earlier years so as to make the shape of the final structure apparent at the earliest possible stage.

6. More recently, the Commission has also decided to help ensure the irreversibility of the programme by tabling virtually all the necessary proposals (with certain exceptions in the plant and animal health sector) by the end of this year, thereby leaving the Council and the Member States four clear years in which to act on them. The Commission is already more than two-thirds of the way towards achieving the objective it has thus set itself.

7. At its meeting in Brussels in June 1987, the European Council underlined the importance of the work carried out since the publication of the White Paper. In order to ensure that the 1992 deadline is met, the European Council requested the relevant Councils to take full advantage of the improvement in the decision-making process brought about by the Single Act. It requested the institutions concerned to take the necessary decisions with regard, in particular, to public procurement, the approximation of standards, liberalization of capital movements, insurance, and the mutual recognition of diplomas. It also urged the institutions to make swift progress on the company law adjustments required for the creation of a European company. The Council stated that it would like these decisions to be taken with all possible speed and in any event before the end of 1988 so that the attainment of the 1992 objective could be seen to be irreversible.

8. The Commission and the Council are thus both aiming to make the White Paper programme irreversible and build up a momentum which will ensure that the 1992 objective is achieved.

The Single European Act

9. Since the 1987 progress report, the entry into force on 1 July 1987 of the Single European Act, ratified by the Parliaments of all Member States, has given added strength both to the objective and to the comprehensiveness of the programme set out in the Commission's White Paper. The Single Act both confirms the target date of 31 December 1992 and defines the internal market as "an area without internal frontiers in which the free movement of goods, persons, services and capital is ensured in accordance with the provisions of this Treaty." The Commission's White Paper was further endorsed by a specific mention in the Intergovernmental Conference's declaration on Article 8A of the Single Act.

10. Two factors have contributed to slower progress over the last year than the Commission would have liked to see: first, the delay in the entry into force of the Single Act has meant that the move to more voting by qualified majority in the Council is only just beginning to speed up the pace of adoption of White Paper proposals; secondly, the Council's reluctance in some cases, despite the commitment at the Intergovernmental Conference, to delegate implementing powers to the Commission has prevented the adoption of a number of proposals which were otherwise ready. This is a matter which lies within the power of the Council itself to put right.

11. As a general comment on progress since the last report, the Commission, while still not satisfied by the pace at which the Council is adopting the many proposals on its table, can

nevertheless draw satisfaction from the fact that in a number of important areas with real impact, valuable progress has been made and significant proposals either have been or should soon be adopted. Examples include air transport; vehicle emissions; the first "new approach" directives in the standardisation field (pressure vessels and toys); insurance; the first components of the public procurement package; the liberalization of capital movements; pharmaceuticals and high technology medicines; and pan-European mobile telephones.

THE OVERALL PICTURE
-----**The Commission**

12. The Commission has, to date, presented 208 proposals to the Council. These include some of the most important elements necessary for the completion of the internal market. Moreover, in most sectors the Commission is broadly up to date with its programme. In the plant and animal health sector, however, delays have arisen owing to the size of the task and the lack of administrative resources to achieve it.

13. Since the White Paper was published some up-dating of the programme has become necessary. Additional proposals not originally foreseen in the White Paper have been introduced with a view to preventing the formation of new barriers to trade and to competition in new sectors, for example in the telecommunications sector. In other fields, a number of proposals and planned initiatives have been withdrawn from the programme as they have become outdated or overtaken by alternative strategies that have been developed since the White Paper was published. For example, a number of fiscal proposals have been withdrawn. The changes made to the programme are reflected in the annexes attached to this Report.

14. Furthermore, on the basis that the internal market programme should be limited to those proposals which are directly relevant to the abolition of physical, technical and fiscal frontiers, the Commission has excluded from the annexes

any proposal which relates solely to the continuing management of Community policies. The net effect of these various changes is to produce a programme consisting of 286 proposals, which is slightly smaller than the 300 proposals in the original White Paper.

15. Although the purpose of this report is to present an up-to-date picture of progress in implementing the programme set out in the Commission's June 1985 White Paper, attention should also be drawn to a number of important related Commission initiatives which, whilst not forming part of the White Paper programme itself, nevertheless provide valuable parallel support for it; notable examples of such initiatives include :

(i) Social aspects : The Commission has recently presented a major communication on the social dimension of the internal market, designed to provide the basis for a debate among all the social partners and the Member States.

(ii) Small and medium sized enterprises : The Commission has presented and will present proposals designed to help small and medium sized enterprises prepare themselves for 1992 in accordance with the Action Programme adopted by the Council on 3 November 1986.

(III) Mergers : The Commission recently submitted an amended proposal (doc. COM(88)97) on the control of concentrations between undertakings. The proposal aims to enhance cross-border cooperation and the Commission looks to the Council to adopt it no later than the end of 1988.

The Council

16. The Council has to date adopted 69, and has partially adopted a further 6, internal market proposals. A further 126 proposals remain on the Council table, on 14 of which the Council has already reached a common position. These figures highlight the imbalance between the pace of the Commission's work in presenting proposals to the Council, and that of the Council in adopting those proposals. The Commission is disappointed that so many proposals remain on the Council's table in spite of the political and Treaty commitment by the Heads of State and Government to achieve the single market by 1992. However, delays in the work of the Council can be partly explained by the way the decision-making process under the Single Act works: the initial effect, caused by the two-reading Cooperation Procedure with the Parliament, is to slow the process down; this will subsequently be more than compensated by the advantages of qualified majority voting in the Council. The most notable progress recently has been in the sectors concerning the new approach to technical harmonization, vehicle exhaust emissions, pharmaceuticals, non-life insurance and air transport.

17. The main area of slippage in the legislative programme of the Council, as in the Commission, continues to be the plant and animal health sector, where 17 proposals remain on the table. One of the major reasons for this delay has been the problem of the legal base, and it is therefore expected that the Council's work will be accelerated following the judgment of the Court of Justice in the "hormones" case. There is also a major blockage affecting the proposals concerning harmonised health and marketing requirements for foodstuffs and drinks, owing largely to failure of the Council to follow the lines laid down by the Heads of Government on the delegation of implementing powers to the Commission in this area. There has also been no progress on the main proposals concerning the free movement of individuals, namely the easing of frontier controls and the introduction of a general right of residence. As far as the right of establishment is concerned, however, the Commission hopes that the Council will soon reach agreement on the mutual recognition of higher education diplomas, which would mark a major step forward towards the White Paper's objectives. There have also been delays affecting individual proposals on road transport, the free provision of services (in particular transport and broadcasting) and the harmonization of both company taxation and the structure of indirect taxation.

18. With the increased pace of work by the Commission, the Council will come under increasing pressure to accelerate the adoption of internal market proposals in order to respect the White Paper timetable. This will be the real test of Member States' political commitment to the 1992 deadline.

The European Parliament

19. The workload of the European Parliament has been significantly increased by the introduction of the new Cooperation Procedure. The Commission's output of internal market proposals will add to that workload.

20. One of the main consequences of the new Procedure is the need for greater synchronisation between the work of the European Parliament and the Council. The close relationship between the various stages in the new Procedure has already been highlighted by the recent progress of a number of internal market proposals. Delays have been caused on some of these by the length of time the European Parliament can take to deliver its Opinions. The Commission understands the desire of the Parliament to do a thorough job but the need for rapid progress should also be taken into account. And the Parliament's task has not made been easier by the occasional tendency of the Council systematically to reject their proposed amendments.

21. The European Parliament has on the whole shown a desire to ensure the smooth operation of the Cooperation Procedure. It has so far delivered 11 Second Readings on the basis of Common Positions adopted by the Council, of which 2 have since been finally adopted by the Council. The Parliament has thus demonstrated its willingness to reach mutually satisfactory understandings with the Council : this was particularly true of the vehicle exhaust emission proposals.

PROGRESS TOWARDS THE OBJECTIVES OF THE WHITE PAPER

1. ABOLITION OF FRONTIER CONTROLS ON GOODS

The Simplification of controls

22. In 1987 the Council adopted one further measure on the simplification of frontier controls on goods, namely a relaxation of the obligation to produce a guarantee under the Community transit procedure. In January 1988 the Single Administrative Document entered into effect, thus radically simplifying the administrative requirements which apply to trade in goods within the Community.

23. Two more proposals remain before the Council, one on duty-free admission of fuel in vehicle tanks, aimed at abolishing the remaining duty levied on the fuel in the tanks of lorries crossing national frontiers, and the other which would eliminate double checking at internal frontier posts ("banalisation").

The Abolition of controls

24. With a view to the 1992 deadline, the Commission has been studying ways of steadily reducing the need under Article 115 of the EEC Treaty for national derogations from free circulation of goods. In July 1987 the Commission adopted a decision aimed at a further tightening of the criteria for Commission authorization of national derogations under Article 115. The Commission is continuing its work on ways of strengthening the common commercial policy and ensuring, where

appropriate, comparable protection on a Community basis in order finally to end the need for national disparities in import regimes and thus the need for such derogations and the frontier controls required to enforce them. The Commission is also ensuring that, where appropriate, major proposals to remove internal barriers which could also benefit third countries contain reciprocity provisions for the benefit of the Community's enterprises (for example the second banking directive, public procurement).

25. Various formalities also continue to be applied in relation to goods moving across Intra-Community frontiers for the collection of a variety of statistics on trade flows. The Commission is working towards a definition of the statistical needs of the Community after 1992 and the development of an alternative to the present system of collection directly linked to frontier-crossing. The Commission is also working on defining the conditions for abolishing controls at Intra-Community frontiers on the purchase and export of major works of art. An examination has in addition begun on ways of maintaining export controls on strategic goods without internal frontier checks.

26. The plant and animal health sector remains the main area of slippage in the White Paper timetable. The White Paper programme contains no less than 73 items in this sector. Progress to date has been limited to some 19 measures adopted by the Council, plus one partially adopted. A further 17 have been tabled by the Commission for Council adoption. Some 44 more are due for presentation by the Commission to the Council

In 1988. The proposals adopted in 1987 covered such matters as trade in live animals; the control of classical swine fever; guidelines for the evaluation of additives in foodstuffs of animal origin; and the conditions for acceptance of cattle for breeding purposes.

27. In order to make progress in this sector, the Commission recently defined a new approach to plant health controls (doc. COM(87)97). The aim of this new approach is to establish a harmonized system of plant health inspection and certification at the point of production in all Member States. Inspections at the points of destination within the Community will be progressively eliminated. This will ensure that only properly certified produce circulates both within each Member State and within the Community as a whole. This new approach should facilitate the removal of related frontier controls, and future proposals will be made on a similar basis in the field of animal health.

2. FREEDOM OF MOVEMENT AND ESTABLISHMENT FOR PEOPLE

28. The achievement of free movement for people in the Community requires not only the adoption of various legislative measures but the reinforcement of co-operation between national administrations as well. In the field of Community legislation, a number of proposals are already on the Council table concerning such matters as the mutual recognition of higher education diplomas, a general right of residence and the easing of border controls on nationals of the Member States. It is

regrettable that some Member States, despite the terms of the Single European Act, still contest the Community's competence where people as such are concerned.

29. These proposals are complemented by a further initiative, tabled by the Commission in 1987, to control the acquisition and possession of arms by individuals. The Commission also plans in 1988 to put forward two further proposals aimed at removing the need for internal frontier controls on individuals, namely those relating to the status of third country nationals and to the right of asylum.

30. Progress has, however, been most marked recently in the field of co-operation between national administrations. The Ministers of the Interior and Justice agreed, at their informal meeting in London in October 1986, to set up a committee of senior officials, including Commission representatives, to promote cooperation between national police and judicial authorities. In addition, the ad hoc working party on immigration, on which the Commission is represented, is making steady progress and has already achieved results in the field of visa policy. Faster progress will, however, be needed to enable the remaining controls on individuals to be abolished by 1992.

3. TECHNICAL HARMONIZATION AND STANDARDS

Implementation of the "new approach"

31. In 1987 the Council adopted the directive on pressure vessels, the first directive to be based on the new approach to technical harmonization. The Council has also adopted a common position on the directive on toy safety. These decisions were taken relatively quickly, providing evidence both of the political impetus behind that approach and its effectiveness in cutting down the amount of technical detail which needs to be negotiated in the Council.

32. Several new and important proposals were also tabled by the Commission in 1987 concerning construction products, the electro-magnetic compatibility of electrical appliances and the safety of machinery. The machinery proposal, in particular, has very wide implications for industry since it covers more than half of the machines marketed in the Community (a yearly turnover of around 100 billion ECU). New proposals will be submitted in the coming months on electro-medical equipment, personal protective devices, electronic measuring instruments and gas appliances. It is also relevant here that the Commission has recently put forward a number of proposals based on Article 118A relating to the health and safety of workers operating machines or at their place of work.

Sectoral approximation of laws**a) Motor vehicles**

33. Two major directives in the motor vehicle sector, relating respectively to exhaust emissions of passenger cars and exhaust emissions of commercial vehicles, were adopted in December 1987. These two directives should soon be complemented by two others dealing respectively with diesel particulates, which is presently under discussion in the Council, and exhaust emissions for smaller cars (under 1400 cc), which has recently been proposed.

34. The major task, however, involves completion of the long-awaited comprehensive EC type-approval for passenger cars. Three directives remain to be adopted by the Council to achieve that objective. They concern tyres, safety glass and weight and dimension requirements.

35. In relation to used cars, the Commission is in the course of preparing the publication, envisaged in the White Paper, concerning acceptance in other Member States of vehicles already registered in a Member State.

b) Tractors and agricultural machines

36. Two directives concerning tractors and agricultural machines are under discussion within the Council and should be adopted later in the year. They will enable the remaining technical barriers in this field to be dismantled.

c) Food law

37. The publication in 1985 of the Commission's proposed new policy in the foodstuffs sector (doc.COM(85) 603) was rapidly followed by the presentation of four draft directives giving effect to this new approach, relating respectively to additives in food, materials in contact with food, food for specific nutritional uses and food labelling. These are, however, currently blocked in the Council, principally because of differing views on the delegation of powers to the Commission.

d) Pharmaceuticals and high technology medicines

38. Since the adoption by the Council at the end of 1986 and early in 1987 of the important package of measures on high technology medicines, the Commission has been working mainly on the question of price transparency. In this regard, the Commission has published a Communication setting out its interpretation of the compatibility of national measures of price control and reimbursement in the pharmaceutical sector with Article 30 of the Treaty.

39. Meanwhile, the proposed Directive on pharmaceutical pricing remains under negotiation in the Council. At the end of 1987 the Commission also put forward its proposal to extend the scope of existing directives to products not yet covered.

e) Chemical products

40. Most of the proposals on chemical products scheduled in the White Paper have already been adopted. A further major proposal on the classification, labelling and packaging of dangerous preparations has already been approved by the Council and now awaits the Second Reading of the European Parliament. The proposals dealing with chemical fertilizers are also expected to be adopted in 1988.

Prevention of new technical barriers

41. The prevention of new technical barriers should be further developed through the final adoption, this spring, of the extension to the notification system under Directive 83/189/EEC to agricultural products, foodstuffs, medicinal products and cosmetics, thereby applying the system to all product sectors. A report of the first four years of operation of this Directive should also be published in the spring. The number of notifications of draft technical regulations made to the Commission under the existing procedure increased from 149 in 1986 to 200 in 1987.

Harmonisation of technical regulations

42. In the field of producing industrial standards, national activities remain much more numerous than European activities. In 1987, work was initiated nationally on around 2700 new projects while work at a European level was launched on only 660 (although these are wider in scope). CEN and CENELEC, the European standardisation bodies, drastically increased their activities in order to cope with these new demands at the

European level. The 1987 figure showed an increase of more than 120 per cent on 1986. The Commission is therefore supplying additional financial support to these bodies to allow them to increase their staff. Additional work on standardisation at the European level will have to be carried out in the coming years in order to ensure the success of the new approach.

43. In the field of testing and certification, the work achieved in 1987 will enable a major consultation exercise to be undertaken in the first half of 1988 on a new common European policy. This should lead to a major initiative before the end of the year. By the end of 1988, CEN and CENELEC should also have adopted common European standards to be followed by all testing laboratories and certification and inspection bodies, as requested by the Commission in 1986.

New technologies

44. The most significant development in the field of new technologies has been the adoption by the Council, only four months after they were tabled by the Commission, of a recommendation and a directive on mobile telephones in the Community. This is an example of how rapid progress can be achieved given the necessary political will.

4. OPENING-UP OF PUBLIC PROCUREMENT MARKETS

45. On 18 March 1987, the Commission adopted its strategy to organise effective competition in public procurement markets throughout the Community. Such markets are of vital importance for the competitive strength of European industry but four major sectors, namely telecommunications, energy, transport, and water supply, are presently excluded from the scope of the existing Community directives. The Commission will shortly submit its proposals to the Council to ensure that awarding authorities in these sectors will also have to abide by Community rules.

46. The amendments to the "supplies" directive, proposed by the Commission in June 1986, are expected to be adopted by the Council within the coming weeks. Their adoption will confirm both the Parliament's and the Council's commitment to the priorities laid down by the European Council in June 1987.

47. The Commission has also tabled its proposals on both public procurement contracts for works, and on the legal remedies enabling awards of public procurement contracts to be challenged and, where necessary, suspended in order to ensure observance of the applicable Community rules.

48. The Commission has taken two further initiatives to reinforce Community policy on public procurement. First, it has published a vade-mecum (OJ C358/87) to help ensure that existing Community legislation is correctly interpreted and implemented. Second, it has established a new consultative

committee, composed of independent experts on public procurement, whose role is to advise on ways to improve the practical impact of Community law in this sector.

5. SERVICES

Financial services

49. In the financial services sector 17 of the 22 proposals envisaged in the White Paper have now been made by the Commission. The remaining five will be on the Council's table well before the end of 1988, based on the three key elements underlying the Commission's approach to achieving unified financial markets :

- harmonisation of essential standards for prudential supervision and for the protection of investors, depositors and consumers;
- mutual recognition of the way in which each Member State applies those standards;
- based on the first two elements, home country control and supervision of financial institutions operating in other Member States.

50. In the field of banking the key item, the proposal for a second banking coordination directive, was approved by the Commission in January 1988. It is based on the concept of a single banking licence issued to a bank by its home country supervisor and valid throughout the Community, and provides for any authorised credit institution to supply banking services in any Member State either by branches or by means of the provision of services. Taken together with the proposals on

solvency ratios (capital adequacy) and banking own funds its adoption will remove the remaining obstacles to freedom of establishment and freedom of services in the banking sector.

51. In the insurance sector, following the December 1986 Court Judgment, work resumed on the second draft directive on non-life insurance which had been proposed in 1975. The main outstanding problems were resolved by the Internal Market Council on 18 December 1987, and on 9 February 1988 the Eco-Fin Council reached agreement in principle on the proposal. Final adoption of the directive can be expected later in 1988. When this takes place, freedom to provide services based on home country control in this field will be set in place, in particular for large risks in the industrial, commercial and transport sectors, whilst at the same time the necessary protection for the general public (mass risks) will be ensured. Agreement on this proposal opens the way too for the Commission to put forward proposals later this year on the freedom to provide services in the motor vehicle liability insurance and life insurance sectors. 1987 also saw the adoption by the Council of directives on credit insurance and legal expenses insurance.

52. As far as securities markets are concerned, 1987 saw the adoption by the Council of a directive on the mutual recognition of prospectuses. The Council also agreed a common position on a proposal for a directive on the investment policies of certain UCITS. In April 1987, the Commission adopted a proposal for a directive which when agreed will forbid insider dealing in securities. Finally, in this

sector, the Commission will put forward a proposal during 1988 on investment services.

Transport

53. The Commission will shortly submit to the Council the one remaining proposal to be made in the transport sector under the White Paper programme, namely a proposal to abolish controls on transport and related documentation at internal Community frontiers.

54. The Transport Council took an important step forward in the air transport sector by adopting in December 1987 a package of four measures. This decision marks the beginning of increased liberalization and competition in a sector which has so far been highly regulated. However, the Council has still to adopt other measures in order to complete liberalization in this sector by 1992.

55. Progress has been less marked in other transport sectors. On road transport of goods, the Council was not able to take a decision owing to some Member States' insistence that the fiscal harmonization aspects should be examined in parallel. In January 1988, the Commission made a proposal to the Council covering those aspects, thereby improving the prospects for a decision in this sector.

6. LIBERALIZATION OF CAPITAL MOVEMENTS

56. In November 1987, the Commission sent to the Council a package of proposals (Doc. COM(87)550) for achieving the last phase of the programme for liberalizing capital movements, as presented in May 1986 (Doc. COM(86)292).

57. The Commission's proposals comprise three texts :

- a proposed directive for the complete liberalization of capital movements
- a proposed amendment to the 1972 directive regulating international financial flows
- a proposed regulation amending and regrouping the existing Community instruments for medium term financial support of Member States' balances of payments.

58. These proposals were introduced by a communication, sent simultaneously by the Commission to the Council, which presents the principal elements of the proposals and draws attention to three categories of related questions: harmonisation of prudential rules and surveillance in the financial sector, fiscal aspects of the liberalization of capital movements and the link with a participation of all the European currencies in the Exchange Rate Mechanism of the European Monetary System.

7. CREATION OF SUITABLE CONDITIONS FOR INDUSTRIAL COOPERATION

Company law and taxation

59. In keeping with the conclusions of the Brussels European Council in June 1987, the Commission resumed work on the European company statute and will be making a communication to the Council on this subject during 1988. On other company law proposals already on the Council table, some progress was made in 1987 but this will have to be speeded up if closer transnational cooperation is to become a reality. In the same spirit, it is hoped that there will be progress in 1988 on the outstanding package of proposals for directives on company taxation (parent companies and their subsidiaries; double taxation; mergers, divisions and contributions of assets). Later in the year, the Commission will present a communication to the Council on company taxation systems accompanied by a proposal to harmonize the company tax base in place of the White Paper on this subject envisaged in the Internal Market White Paper.

Intellectual and industrial property

60. Very little progress has been made in the intellectual and industrial property sector since the last progress report. The Green Paper on Copyright will be published in 1988, enabling a Community-wide discussion to be launched on the way forward in this sector. The further planned directives on the patentability of certain biotechnology inventions and on the protection of computer software will also be proposed by the Commission in 1988. Meanwhile, the main proposals in the field

of the harmonization of national trade mark laws and the establishment of a Community trade mark system remain under negotiation in the Council.

8. REMOVAL OF FISCAL FRONTIERS

61. In August 1987 the Commission, in keeping with the requirements of the EC Treaty as amended by the Single European Act, presented detailed proposals designed to eliminate fiscal frontiers in the indirect tax field (docs COM(87)320 to COM(87)328). The Commission has limited its proposals to those which are absolutely necessary to ensure the establishment and functioning of the internal market in this field.

62. The key element so far as VAT is concerned is a proposal modifying the 6th VAT directive so as to treat sales and purchases across intra-Community borders in the same way as those within Member States.

63. The second element in the VAT package is a clearing house proposal. This is needed to ensure that VAT collected in the exporting Member State and deducted in the importing Member State accrues to the revenue authorities of the latter, where final consumption takes place.

64. Finally, the Commission has also proposed that Member States should fix their VAT rates within two rate bands, a standard rate band of between 14-20% applying to most goods and services, and a reduced rate band of 4-9% applying to

certain items of basic necessity such as food, heating and passenger transport. The coverage and scope of the reduced rate band has to be standardized in the context of the internal market to avoid a possible diversion or distortion of trade.

65. As far as excises are concerned, the Commission has put forward four proposals covering respectively the harmonization of rates of taxation on cigarettes, other manufactured tobaccos, alcohol and mineral oils. Later in the year, proposals will be made for the abolition of certain other minor excises applied by some Member States and for the inter-linking of Community bonded excise warehouses, designed to allow exciseable goods to circulate freely in the internal market without payment of tax until they are finally put into consumption.

66. Finally, the Commission has proposed a so-called "Convergence" directive (doc. COM(87)324) which is applicable both to VAT and excises. The intention of this proposal is to ensure that between now and 1992 Member States converge on rather than diverge from the VAT and excise rates which are due for application from 31 December 1992. The proposal is thus both a practical measure designed to ensure that the task of achieving fiscal approximation in the indirect tax field does not become more difficult between now and 1992, and a measure designed to test the political commitment of the Member States to the goals which the Heads of Government have frequently affirmed.

67. As a consequence of the presentation of the package of fiscal proposals, the proposals for a VAT standstill and for a 14th VAT directive, which were measures directed to an intermediate stage of harmonisation, have been withdrawn.

68. Since the presentation of the Commission's fiscal package in August, both the Economic and Social Committee and the European Parliament have made considerable progress in their examination of the proposals. Their respective opinions are expected to be finalised by the late spring of 1988. As far as the Council of Ministers is concerned, the first steps have been taken to initiate the discussion, albeit at the very general level of macro-economic appreciation. Given that in 1987 the Council of Ministers was unable to reach agreement on any of the fiscal proposals already on the table, it is all the more important that urgent progress should now be made with the new fiscal package at Council level. In order to permit adequate time for the necessary fiscal adjustments to take place before the 1992 deadline, thus reducing to a minimum the disruption and difficulties which will be experienced by Member States, decisions of principle concerning this package should be taken in the course of 1988.

CONCLUSION

69. The Commission looks forward to significant and early progress over the coming months - and in any case before it presents its next report later this year - in a number of important areas, as follows:

- second stage of the liberalisation of capital movements
- public procurement (supplies directive; works directive; legal remedies directive)
- non-life insurance
- the three direct tax measures designed to improve the fiscal environment for cross-border operations
- mutual recognition of diplomas
- television without frontiers
- road transport
- construction products
- food law
- major shareholdings
- second banking directive
- approximation of indirect taxes

ANNEXES

INTRODUCTION

The following three annexes outline the present state of progress on implementing the programme and timetable annexed to the White Paper on completing the internal market and take account of developments up to 15 March 1988.

ANNEX 1 lists proposals presented in the context of the completion of the internal market which have been adopted by the Commission and the Council up to 15 March 1988

ANNEX 2 lists the Commission proposals currently awaiting Council adoption

ANNEX 3 lists the proposals still to be presented by the Commission to Council

ANNEX I
to 3rd Progress Report
15/03/88

COMPLETION OF THE INTERNAL MARKET

INITIATIVES AND PROPOSALS
ADOPTED BY COMMISSION AND COUNCIL
UP TO 15 MARCH 1988

The following list shows the proposals presented in the context of the Completion of the Internal Market which have been adopted or partially adopted by both Commission and Council. Numbers refer to the total number of decisions taken by Council including partial adoptions.

Those partially adopted will require further Council decision.

The "Comments" section indicates implementation periods foreseen for each decision, derogations granted, etc.

SUBJECT	ADOPTION DATE
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PART ONE : THE REMOVAL OF PHYSICAL BARRIERS

I. CONTROL OF GOODS

1. Various controls

1. Duty free admission of fuel contained in the fuel tanks of commercial motor vehicles : lorries and coaches COM(84)171, COM(86)383	PARTIALLY ADOPTED (coaches) 8/7/85 Dir.85/347 OJ L 183 of 16/7/85
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COMMENTS : Entry into force : 1/10/1985
Proposal updated by COM(86)383 - lorries

2. Single Administrative document
(SAD) third country aspects

ADOPTED 8/7/85
Regul. 1900/85
& 1901/85 EEC
OJ L 179 of
11/7/85

COMMENTS : Entry into force : 1/1/1988

3. Simplification of Community transit
procedure :
amendment to Reg. 222/77

ADOPTED
11/6/87
Reg. 87/1674
OJ L 157/87
of 17/6/87

COMMENTS : Entry into force : 1/7/88

4. Abolition of customs presentation
charges

ADOPTED
9/6/86
Reg. 1797/86
OJ L 157 of
12/6/86

COMMENTS : Entry into force 1/1/1988; derogations for Spain -
and Portugal

5. Elimination of customs formalities
In the framework of the TIR Convention
(COM(86)184) and the Introduction of
common border posts - "banalisation"
COM(86)524

PARTIALLY
ADOPTED
1/12/86
(TIR
aspect)
REG 3690/86
OJ L 341 of
4/12/86

COMMENTS : Entry into force : 1/7/87; no derogations foreseen

2. Veterinary and phytosanitary controls

6. Production and trade in milk

ADOPTED
5/8/85
Dir. 85/397
OJ L 226 of
24/8/85

COMMENTS : Implementation date : 1 January 1989

7. Live animals of the bovine species: amended eradication directives to provide for final eradication of brucellosis tuberculosis & leukosis in all Member States including Spain and Portugal

ADOPTED
22/12/86
Decision
87/58
OJs L 24 &
L 32 of
27/1 &
3/2/87
respectively

COMMENTS

Member States shall draw up eradication plans to be submitted to the Commission within nine months of the notification of Decision; the Commission after examination of the proposed plans and any amendments thereto, shall approve them according to the procedure of the Standing Veterinary Committee. On the dates fixed by the Commission in its decision of approval, Member States shall bring into force the national provisions required to implement the eradication plans.

8. Live animals of the porcine species : eradication of African swine fever in Portugal

ADOPTED
16/12/86
Dec. 86/649
OJ L 382 of
31/12/86

COMMENTS

PORTUGAL to submit a reinforced plan to the Commission for the eradication of African swine fever and the restructuring of pig farms. No precise deadlines mentioned in the decision. Commission to approve plans according to the procedure of the Standing Veterinary Committee which includes specific time limits, and follow the developments concerning the implementation of eradication plan (a report must be made to the Committee at least once a year)

9. Live animals of the porcine
species : eradication of
African swine fever in Spain

ADOPTED
16/12/86
Dec. 86/650
OJ L 382 of
31/12/86

COMMENTS

Concerning Decision 86/650, SPAIN to submit reinforced plan for the above-mentioned eradication scheme. No precise deadlines are mentioned in the decision. The Commission must approve these plans, according to the procedure of the Standing Veterinary Committee which includes specific time limits, and follow the developments concerning the implementation of the eradication plan.
(A report must be made to the Committee at least once a year)

10. Eradication of classical swine fever
in the Community as a whole
and swine fever

ADOPTED
7/4/87
Decs
87/230
& 87/231
OJ L 99 of
11/4/87
A further 4
decisions: Dirs
87/486, 487 &
489, Dec. 87/488
taken on
22/9/87
OJ L 280 of
3/10/87

COMMENTS

Decision 87/230 to apply from 1/1/1987
Decision 87/231 : Member States to enforce necessary measures to comply with decision not later than 31/12/87 and must inform the Commission thereof

Directives 87/486, 87/487 and Dec. 87/488 drawn up in line with Article 2 of Decision 87/230 which required further Council decision on financial measures before 1/11/87, and Directive 87/489 in line with Article 3 of Decision 87/231, which required further Council decision before 1/11/87

Directive 87/486 (control of classical swine fever) : Member States to bring into force laws and other provisions necessary to comply with directive not later than 31 December 1987; Commission to be notified of provisions

Directive 87/487 (conditions designed to render and keep territory free of classical swine fever) : national programmes to be implemented in Member States not yet officially swine fever-free : minimum period of 6 years; maximum period 10 years

Decision 87/488 : (classical swine fever : financial measures) original eradication plan under Directive 80/1095 given a 6 year period; this has now been extended by 4 years; those Member States not yet officially swine fever-free must therefore submit a new plan not later than 3 months before the expiry of their initial plan.

Directive 87/489 : (swine fever : certain measures)
Member States shall bring into force laws, etc. to comply with directive not later than 31 December 1988 and must inform the Commission of these provisions

11. Hormone growth promoters	ADOPTED 10/7/85 Dir 85/358 OJ L 191 of 23/7/85
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COMMENTS : Implementation date : 1/1/87

12. Microbiological controls (meats, poultry, red meat)	ADOPTED 12/6/85 Dir 85/323 & 85/324 OJ L 168 of 28/6/85
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COMMENTS

Implementation date Dir. 85/323 : obligation to conform to terms of directive contains period not yet fixed
Implementation date Dir. 85/324 : as above

13. Medical examination of Personnel	ADOPTED 12 & 20 June 1985 Directives 85/325, 85/326 85/327 OJ L 168 of 28/6/85
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COMMENTS

Implementation date Dir. 85/325 : 1/1/86
Implementation date Dir. 85/326 : 1/1/86
Implementation date Dir. 85/327 : 1/1/86

14. Antibiotic residues

ADOPTED
16.9.86
Dir
86/469
OJ L 275 of
24/9/86

COMMENTS

Implementation dates : 1 April 1987 (Articles 3 and 4); 31
December 1987 (Articles 5,11,12), 31 December 1988 (all other
articles)

15. Control of residues

ADOPTED
16.9.86
Dir
86/469
OJ L 275 of
24/9/86

COMMENTS

Implementation dates : 1 April 1987 (Articles 3 and 4); 31
December 1987 (Articles 5,11,12), 31 December 1988 (all other
articles)

16. Swine fever

ADOPTED
12/6/85
Dir. 85/320,
85/321 &
85/322
OJ L 168 of
28/6/85

COMMENTS

Implementation Dir. 85/320 : 1/1/1986
Implementation Dir. 85/321 : 1/1/1986
Implementation Dir. 85/322 : 1/1/1986

17. Control of foot and mouth disease

ADOPTED
18/11/85
Dir. 85/511
OJ L 315 of
26/11/85

COMMENTS

Implementation date : 1/1/1987

18. Amendment to Directive
77/93 (plant health)
COM(84)288

PARTIALLY
ADOPTED
28/2/85
Dir. 85/173
OJ L 65 of
5/3/85

COMMENTS : Implementation dates : 1/1/85 and 1/3/85

19. Maximum levels for pesticide residues in cereals and foodstuffs of animal origin

ADOPTED
24/7/86
Dir 86/362
& 86/363
OJ L 221 of
7/8/86

COMMENTS : Implementation date : 30/6/1988

20. Amendment of Directive 79/117/EEC on the prohibition of certain plant protection products (ethylene oxide)

ADOPTED
21/7/86
Dir. 86/355
OJ L 212 of
2/8/86

COMMENTS : Implementation date : 1/7/87

21. Proposal for Directive on the fixing of guidelines for the evaluation of additives used in animal foodstuffs

ADOPTED
16/2/87
Dir. 87/153
OJ L 64 of
7/3/87

COMMENTS : Implementation date : 31/12/87

22. Modification of Directive 72/461 on health problems affecting intra-Community trade in fresh meat and Directive 72/462 on health and veterinary inspection problems upon importation of bovine animals and swine and fresh meat from 3rd countries

ADOPTED
30/12/86
Dir. 87/64
OJ L 34/87
of 5/2/87

COMMENTS : Implementation date : 1/1/88

23. Acceptance for breeding purposes of purebred breeding animals of the bovine species

ADOPTED
18/6/87
DIR.
87/328
L 167/87
of 26/6/87

COMMENTS:

Compliance with Directive required by 1/1/88; Member States to Inform Commission thereof

24. Amendment to Directive 80/215
on animal health problems
affecting Intra-Community trade
in meat products

ADOPTED
22/9/87
Dir. 87/491
L 279/87
of 2/10/87

COMMENTS :

Member States to bring into force, not later than 1 January 1988, laws etc necessary to comply with this directive and inform the Commission thereof

25. Amendment to Directive 74/63 on
undesirable substances and products
in animal nutrition (maximum
pesticide residues in animal
feedingstuffs)

ADOPTED
19/10/87
Dir. 87/519
OJ L 304/87
of 27/10/87

COMMENTS : Member States to bring into force not later than 3/12/90 laws etc. necessary to comply with this Directive and inform Commission thereof

II. CONTROL OF INDIVIDUALS

26. Sixth Directive relative to exemptions in international travel: increase to 350 ECUs

ADOPTED
8/7/85
Dir. 85/348
OJ L 183 of
11/7/85

COMMENTS

Entry into force : 1/10/1985; certain derogations for Denmark, Greece and Ireland

27. Tax reliefs to be allowed on the importation of goods in small consignments of a non-commercial character -
COM(83)730 & COM(84)372

ADOPTED
8/7/85
Dir. 85/349
OJ L 183 of
16/7/85

COMMENTS : Entry into force : 1/10/1985

PART TWO : THE REMOVAL OF TECHNICAL BARRIERS

I. FREE MOVEMENT OF GOODS

1. New approach in technical harmonization and standards policy**28. Simple Pressure Vessels**

ADOPTED
25/6/87
Dir. 87/404
OJ L 220
8/8/87

COMMENTS

Member States to adopt and publish laws etc to comply with directive by 1/1/90 and inform the Commission thereof; the provisions shall apply from 1/7/90;
Member States to communicate to Commission texts of provisions of national law adopted in the field covered by this directive

2. Sectoral proposals concerning approximation of laws**2.1. Motor vehicles****29. Gaseous emissions, passenger cars**

ADOPTED
3/12/87
Dir. 88/76
OJ L 36
of 9/2/88

COMMENTS

Implementation : 1/7/88

30. Gaseous emissions, commercial vehicles

ADOPTED
3/12/87
Dir. 88/77
OJ L 36
of 9/2/88

COMMENTS

Implementation : 1/7/88 : (by end 1988 Council will consider, on the basis of a proposal from the Commission, a further reduction in values)

31. Type approval of motor vehicles and their trailers, Directive 70/156

ADOPTED
25/6/87
DIR.87/358
OJ L 192
of 11/7/87

COMMENTS

Procedures necessary for compliance required by 1/10/88; Commission to be informed thereof; Member States to forward texts of essential domestic legal provisions in field covered by directive

2.2. Tractors and agricultural machines

32. Rollover protection structures (incorporating two pillars and mounted in front of the driver's seat on narrow-track wheeled agricultural and forestry tractors

ADOPTED
25/6/87
Dir.87/402
OJ L 220
of 8/8/87

COMMENTS

Provisions for compliance required 24 months after notification (which took place on 26/6/87); Commission to be informed thereof; Member States to communicate to Commission text of main provisions of national law adopted in the field covered by the directive

2.3. Food law

 33. General Directive on sampling
 and methods of analysis

ADOPTED
 20/12/85
 Dir.85/591
 O.J. L 372 of
 31.12.85

COMMENTS

Member States to take necessary measures to conform to
 Directive 24 months after notification (which took place on
 23.12.85)

 34. Preservatives (modification)
 COM(81)712

PARTIALLY
 ADOPTED
 20/12/85
 Dir. 85/585
 O.J. L372 of
 31.12.85

COMMENTS : Member States were to take necessary measures to
 conform to Directive by 31.12.1986

 35. Emulsifiers (modification)

ADOPTED
 24/3/86
 Dir.86/102
 O.J. L 88 of
 3/4/86

COMMENTS

Member States to take necessary measures to conform to
 directive 12 months after notification (which took place on
 27/3/86); the modified legislation should then enter into
 force 2 years after notification of the directive

 36. Coffee extracts chicory
 extracts (modification)

ADOPTED
 19/12/85
 Dir.85/573
 O.J. L 372 of
 31/12/85

COMMENTS

Member States to take necessary measures
 (a) by 1/1/87 as far as trade in products that conform to
 present directive is concerned;
 (b) by 1/7/88 as far as trade in products that do not
 conform to present directive is concerned

37. Obligation to indicate
Ingredients and alcoholic
strength

PARTIALLY
ADOPTED
26/5/86
Dir.86/197
OJ L 144 of
29/5/86

COMMENTS

Member States to modify (if necessary) their legislation in
order to :
- permit trade in products which comply with this Directive
by 1 May 1988 at the latest;
- prohibit trade in products which do not comply with this
Directive as from 1 May 1989

38. Simulants (plastic materials
in contact with foodstuffs)

ADOPTED
19/12/85
Dir.85/572
OJ L 372 of
31/12/85

COMMENTS

Member States to take necessary measures to conform to
present directive at the same time as measures are taken to
implement directive 82/711

2.4. Pharmaceuticals and high-technology medicines

39. Proposal for Directive
concerning the placing on the
market of high-technology
medicinal products incl. those
derived from biotechnology

Adopted
22/12/86
Dir.87/22
OJ L 15 of
17/1/87

COMMENTS : Member States to take necessary measures to
conform to directive by 1/7/87

40. Proposal amending Directive
75/318/EEC concerning the
testing of medical specialities

Idem
DIR 87/19

COMMENTS : Member States to take necessary measures to
conform to directive by 1/7/87;
Derogation for Portugal under the Treaty of
Accession until 1/1/91

41. Proposal amending Directive
81/852/EEC concerning
veterinary medicinal products

Idem
DIR 87/20

COMMENTS : Member States to take necessary measures to
conform to directive by 1/7/87

42. Proposal for a Council
Recommendation concerning tests
relating to the placing on the
market of medical specialities

ADOPTED
9/2/87
OJ L 73
of
16/3/1987

COMMENTS

No implementation period required since this is a
recommendation

43. Proposal for a Council Directive
amending Directive 65/65/EEC
concerning medical specialities

ADOPTED
22/12/86
DIR 87/21
OJ L15 of
17/1/87

COMMENTS : Member States to take necessary measures to
conform to directive by 1/7/87;
Derogations for Greece, Portugal and Spain
until 1/1/91

44. Membership of the European Pharma-
copela

ADOPTED
26/5/87

COMMENTS : This adoption enables the Commission to negotiate
membership on behalf of the 12 Member States;
Interim report on progress of negotiations
submitted to Council in December 1987

2.5. Chemical products

45. Council Directive relating
to restrictions on the
marketing and use of PCB's
(polychlorinated biphenyls)

ADOPTED
1/10/85
DIR 85/467
OJ L269 of
11/10/85

COMMENTS

Member States were due to take the necessary steps to conform
to the directive by 30/6/86

46. Council Directive relating
to "Restrictions on the
marketing and use of asbestos"

ADOPTED
20/12/85
DIR.85/610
OJ L 375 of
31/12/85

COMMENTS

Member States to take necessary measures to conform to the
directive by 31/12/87;

47. Non-ionic detergents
(modification of existing
Directive)

ADOPTED
10/3/86
DIR 86/94
OJ L80 of
25/3/86

COMMENTS

Member States are being allowed to maintain exceptions to the
requirements concerning certain non-ionic agents included in
detergents laid down by Directive 73/404, until 31/12/89

48. Membership of the European
Agreement on detergents

ADOPTED
12/12/85

COMMENTS

The decision taken on 12/12/85 merely enables the Commission
to commence negotiations for the Membership of the European
Agreement on Detergents; therefore implementation conditions
are not applicable.

2.6 Construction and construction products

49. Tower cranes : permissible sound
levels

ADOPTED
25/6/87
Dir.87/405
OJ L 220/87
of 8/8/87

COMMENTS

Member States to bring into force laws, regulations etc.
necessary to comply with Directive 24 months after
notification (which took place on 26/6/87); Commission to be
informed thereof; texts of provisions made by Member States
to be sent to Commission.

2.7. Other Items

50. Household appliances: airborne noise

Adopted
1/12/86
DIR 86/594
OJ L 344
of 6/12/86

COMMENTS

To be Implemented by Member States 36 months after notification (which took place on 4 December 1986)

51. Tyre pressure gauge

ADOPTED
26/6/86
Dir. 86/217
OJ L 152 of
6/6/86

COMMENTS

Member States to take necessary steps to conform to directive 18 months after notification (which took place on 30.05.1986)

52. Hydraulic diggers (noise)

ADOPTED
22/12/86
Dir. 86/662
OJ L 384 of
31/12/86

COMMENTS

Implementation period : 24 months after notification (which took place on 25/12/86)
NB : 6 years after implementation common noise levels to be adhered to

53. Protection of hotels against fire

Adopted
22/12/86
Recommendation 86/666
OJ L 384 of
31/12/86

COMMENTS

Member States to report to Commission, within 2 years, all national measures taken in accordance with the Recommendation

54. Directive on products which, appearing to be other than they are, endanger the health or safety of consumers

ADOPTED
25/6/87
Dir.87/357
OJ L 192/87
of 11/7/87

COMMENTS

Compliance procedures required by 1/10/88; Commission to be informed thereof; Member States to forward to Commission text of domestic legal provisions covered by this Directive

III. FREE MOVEMENT FOR LABOUR AND THE PROFESSIONS

55. Comparability of vocational
training qualifications

ADOPTED
16/7/85
Dec.85/368
OJ L 199 of
31/7/85

COMMENTS

Member States to submit to the Commission, 2 years after adoption of the decision, a report on its implementation in individual Member States

56. Cooperation
between higher education and
industry for advanced training
relating to new technologies
(COMETT)

ADOPTED
24/7/86
Dec.86/365
OJ L 222 of
8/8/1986

COMMENTS

Implementation : preparatory phase 1986; operation of programme 1987-1989;
Commission report on 1987 activities submitted 12 February 1988, COM(88)36 final.

57. Coordination
relating to commercial agents

ADOPTED
18/12/86
DIR 86/653
OJ L 382 of
31/12/86

COMMENTS

Member States to take necessary measures to conform to directive by 1/1/90;
for IRELAND and the U.K. this deadline is extended to 1/1/94;
for ITALY, the section concerning the provisions on the ending of commercial agents contracts will be 1/1/93

58. Coordination of provisions in respect of certain activities in the field of pharmacy

ADOPTED
16/9/85
DIR 85/432,
& DEC.
85/434/EEC
OJ L 253 of
24/9/85

COMMENTS

Re, DIR 85/432 Member States are to take the necessary measures to conform to the directive by 1/10/87; Decision 85/434 concerned the creation of a Consultative Committee on training in the field of pharmacy - this will not be implemented before 1/10/87 - Member States will have to designate national experts and Council must take a decision.

59. Mutual recognition of diplomas in pharmacy

ADOPTED
16/9/85
Dir. 85/433
OJ L 253 of
24/9/85

COMMENTS

Member States to take the necessary measures to conform to Directive by 1/10/87.
There will be a DEROGATION for GREECE : 10 years after entry into force the Commission must make proposals aiming at the extension of mutual recognition of diplomas to self-employed pharmacists

60. Specific training in general medical practice

ADOPTED
15/9/86
Dir. 86/457
OJ L 267 of
19/9/86

COMMENTS

Member States should require the diplomas referred to in the directive by 1/1/95 at the latest.

IV. COMMON MARKET FOR SERVICES

1. FINANCIAL SERVICES

1.1 Banks

61. Accounts of banks

ADOPTED
8/12/86
DIR 86/
635
OJ L 372 of
31/12/86

COMMENTS

Implementation required by 31/12/1990; facility for Member States to apply implementing rules for the first time for financial year accounts beginning 1993

- Recommendation on the setting up of a guarantee system of deposit within the Community

ADOPTED
22/12/1986
Com.Rec.
87/63
OJ L 33 of
4/2/1987

COMMENTS : Implementation requirements do not apply since this is a Recommendation

- Recommendation on control of large exposures

ADOPTED
22/12/1986
Com.Rec.
87/62
OJ L 33 of
4/2/1987

COMMENTS : Implementation requirements do not apply since this is a Recommendation

1.2 Insurance

62. Coordination of laws relating to legal expenses insurance

ADOPTED
22/6/87
Dir.87/344
OJ L 185/87
of 4/7/87

COMMENTS

Compliance to directive required by 1/1/90; to be applied from 1/7/90; Commission to be informed thereof

63. Credit Insurance

ADOPTED
22/6/87
Dir.87/343
OJ L 185/87
of 4/7/87

COMMENTS

Compliance to directive required by 1/1/90; to be applied from 1/7/90; Commission to be informed thereof

1.3 Transactions in securities

64. Collective Investment undertakings for transferable securities

ADOPTED
20/12/85
DIR 85/611
OJ L 375 of
31/12/85

COMMENTS

Implementation required by 1/10/1989; Member States may grant additional period of 12 months to comply with those rules for UCITS existing on that date; facility for Greece and Portugal to postpone application up to 1/4/1992.

2. TRANSPORT

65. Fares for scheduled air services

ADOPTED
14/12/87
OJ L 374
of 31/12/87
Dir. 87/601

COMMENTS

Member States to take necessary measures to comply with directive by 31/12/87;
Revision will be decided upon by Council before 30/6/90 on the basis of a Commission proposal to be presented before 1/11/89

66. Air transport : sharing of passenger capacity and market access

ADOPTED
14/12/87
OJ L 374
of 31/12/87
Dec.87/602

COMMENTS

Implementation : 1/1/88
Revision will be decided upon by Council before 30/6/90 on the basis of a Commission proposal to be presented before 1/11/89

67. Air transport : application of Articles 85 and 86 (rules of competition)

ADOPTED
14/12/87
OJ L 374
of 31/12/87
Reg. 3975/87

COMMENTS

Implementation : 1/1/88

68. Maritime transport:	PARTIALLY
1. freedom to provide services in the sea transport sector:	ADOPTED
(a) between M.States and between M.States and third countries	22/12/86
(b) within M.States	REGS:
	<u>1(a)</u>
	: 4055/86
2. application of Arts 85 & 86 of Rome Treaty to maritime transport	<u>2</u> : 4056/86
	<u>3</u> : 4057/86
3. unfair pricing practices	<u>4</u> : 4058/86
4. Coordinated action to safeguard free access to cargoes in oceanic trades	<u>1(b)</u> NOT
COM(85)90	adopted
	OJ L 378 of
	31/12/86

COMMENTS

Entry into force : REGS 4055 - 1/1/87, 4056 - 1/7/87
4057 - 1/7/87, 4058 - 1/7/87

3 - NEW TECHNOLOGIES AND SERVICES

69. Pan European mobile telephones	ADOPTED
	25/6/87
	Rec.
	87/371
	Dir.
	87/372
	OJ L 196/87
	of 17/7/87

COMMENTS

Directive 87/372 : provisions for compliance required 18 months after notification (which took place on 26/6/87); Commission to be informed thereof; Member States to forward text of domestic provisions adopted in field of directive

- Recommendation on a European Code of Conduct relating to electronic payment (relations between financial institutions traders and service establishments and consumers)	ADOPTED
	8/12/87
	Com.Rec.
	87/598
	OJ L 365
	of 24/12/87

COMMENTS : Implementation requirements do not apply since this is a Recommendation

V - CAPITAL MOVEMENTS

70. Liberalisation of units in
collective investment under-
takings for transferable securities

ADOPTED
20/12/85
DIR.
85/583
OJ L 372 of
31/12/85

COMMENTS

Member States to take necessary measures to comply with
directive by 1/10/89;
DEROGATION for Portugal to 31/12/1990

71. Liberalisation
of operations such as
transactions in securities
not dealt in on a Stock
Exchange, admission of securities
on the capital market and
long-term commercial credits

ADOPTED
17/11/86
DIR
86/566
OJ L 332
of
26/11/86

COMMENTS

Member States to take necessary measures to comply with
Directive by 28/2/87;
Spain and Portugal may, in connection with the Act of
Accession, postpone liberalisation until respectively :

- 1/10/1989 and 31/12/1990 for transactions on units in
collective investment undertakings in transferable
securities,

- 31/12/1990 and 31/12/1992 for other transactions
liberalised

NB. It was announced on 25 February 1987 that GREECE, ITALY
and IRELAND have been allowed to extend DEROGATIONS in this
field (in accordance with Article 108 of the Rome Treaty) to
some of the newly liberalised operations up to:
end 1987 for Italy and Ireland and end 1988 for Greece
However, operations representing inflows of capital and long
term commercial credits are liberalised as from 28/2/1987

**VI - CREATION OF SUITABLE CONDITIONS FOR
INDUSTRIAL COOPERATION**

1. Company law

**72. Proposals for a Regulation
for a European Economic
Interest Grouping**

**ADOPTED
25/7/85
Reg. 85/2137
OJ L 199 of
31/7/85**

COMMENTS

**Member States to take necessary measures to conform to
regulation by 1/7/89**

2. Intellectual and Industrial property

**73. Legal protection of
micro circuits**

**Adopted
18/12/86
DIR.
87/54
OJ L 24
of
27/1/87**

**COMMENTS : Member States expected to enforce directive by
7/11/87 at the latest**

PART III : THE REMOVAL OF FISCAL BARRIERS

1. V.A.T.

74. 13th VAT Directive concerning
tax refunds to persons not
established in the Community

ADOPTED
17/11/1986;
DIR. 86/560
OJ L 326 of
21/11/1986

COMMENTS : Entry into force 1/1/1988

75. 17th VAT Directive concerning
the temporary importation of
goods other than means of
transport

ADOPTED
16/7/85
DIR. 85/362
OJ L 192 of
24/7/85

COMMENTS

Entry into force : 1/1/1986;
DEROGATIONS for Germany and Greece : carryover of application
of certain articles

TOTAL NO. OF PROPOSALS FINALLY ADOPTED BY COUNCIL	:	69
TOTAL NO. OF PROPOSALS PARTIALLY ADOPTED	:	6

1

ANNEX 2
TO THIRD PROGRESS REPORT
15/3/88

PROPOSALS SUBMITTED BY COMMISSION TO COUNCIL IN
THE CONTEXT OF THE COMPLETION OF THE INTERNAL MARKET
WHICH STILL REQUIRE COUNCIL ADOPTION

- Proposals marked with an asterisk (*) were presented since the publication of the White Paper (14 June 1985)
- Proposals marked with two asterisks (**) await European Parliament Opinion or First Reading
- Where the Cooperation Procedure applies :
 - FR indicates that Parliament has completed its First Reading
 - CP indicates proposals upon which a Common Position has been reached
 - SR indicates that Parliament has completed its Second Reading
- Voting procedures are indicated in the Council column thus : U = unanimity;
QM = qualified majority;
SM = simple majority

SUBJECT	Date of Commission's proposal	Projected date of adoption by Council as per White Paper
<u>PART ONE : THE REMOVAL OF PHYSICAL BARRIERS</u>		
I. CONTROL OF GOODS		
<u>1. Various controls</u>		
1. Duty free admission of fuel contained in the fuel tanks of commercial motor vehicles : lorries & coaches COM(84)171 updated by COM(86)383 (lorries)	1984	PARTIALLY ADOPTED 8/7/85 Dir.85/347 (coaches) 1987 (U)

2. Introduction of common border posts ("banalisation") COM(86)524	1986*	PARTIALLY ADOPTED (TIR aspect) Reg. 3690/86 1987 (QM)
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2. Veterinary and phytosanitary controls

3. Production and trade in medicated feeding stuffs - COM(81)795 & COM(83)378	1981	1985 (QM)
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4. Boar meat - COM(83)655	1983	1985 (QM)
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5. Personnel responsible for inspection COM(81)504	1981	1985 (QM)
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6. Zootechnical standards applicable to breeding animals of the porcine species COM(79)785, modified by COM(86)659	1979	1987 (QM)
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7. Imports of meat products from third countries (animal and public health) COM(84) 530, COM(86)658	1984	1987 (QM)
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8. Aujeszky's disease and swine vesicular disease COM(82)529	1982	1985 (QM)
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9. Semen of animals COM(83)512, modified by COM(86)657	1983	1987 (QM)
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10. Modification of Directive 77/99/EEC on meat products COM(85)678	1985*	1986 (QM)
11. Proposal to amend Directive 77/93 (plant health) COM(84)288	1984	PARTIALLY ADOPTED 28/2/85 Dir. 85/173 1985 (QM)
12. Proposal to amend the annex of Directive 76/895/EEC concerning residues of pesticides in and on fruit and vegetables (ethoxyquin and diphenylamine) COM(82)883	1983	1985 (QM)
13. Proposal for the placing of plant protection products on the market COM(76)427	1976	1986 (U)
14. Proposal for the improvement of Community systems of certification of seeds - COM(85)782	1985*	1986 (QM)
15. Harmonised health conditions for production and trade in food products of animal origin not covered by existing legislation : eggs COM(87)46	1987*	1988** (QM)
16. Amendment to Directive 64/433 on health problems affecting intra-Community trade in fresh meat COM(86)532	1986*	1987 (QM)
17. Amendment to Directive 72/462 on health and veterinary inspection problems upon importation of bovine animals and swine and fresh meat from third countries COM(86)532	1986*	1987 (QM)

18. Proposal for directive on health problems relating to minced meat and similar products : Import from 3rd countries COM(87)658	1987*	1988** (QM)
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19. Harmonised health and hygiene conditions : fish and fish products - health guarantees COM(88)47	1988*	1989** (QM)
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11. CONTROL OF INDIVIDUALS

20. Small consignments: exemption from value added tax on the final importation of certain goods : COM(86)383, updated by COM(87)21	1986*	1987 (U)
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21. Directive on the easing of controls at Intra-Community Borders COM(84)749 & COM(85)224	1985	1985 (U)
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22. Directive on the control of the acquisition and possession of arms COM(87)383	1987*	1988** (QM)
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23. Modification of Directive 83/183 on tax exemptions applicable to permanent imports from a Member State of the personal property of individuals (removals) COM(86)584 fin/2	1986*	1987 (U)
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24. Proposal for a Directive amending for the first time Dir. 83/182 on temporary importation of certain means of transport (motor vehicles) COM(87)14	1987*	1987 (U)
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PART TWO : THE REMOVAL OF TECHNICAL BARRIERS

I. FREE MOVEMENT OF GOODS

1. New approach in technical harmonization and standards policy

25. Proposal for the extension of information procedures on standards and technical rules (amendment to Directive 83/189) COM(87)52, COM(87)607	1987*	1987 (QM) SR
26. Radio Interferences COM(87)527	1987*	1988** (QM)
27. Machine safety COM(87)564	1987*	1988** (QM)
28. Safety of toys - COM(83)323 modified by COM(86)541 which includes Chemical Properties and Electrical toys (later amended by COM(87)467	1983 1986*	1987 (QM) SR

2. Sectoral proposals concerning approximation of laws

2.1. Motor vehicles

29. Diesel particulates - passenger cars - COM(86)261	1986*	1987 (QM) CP
30. Directive modifying Directive 78/1015 concerning motorcycle replacement exhaust systems COM(88)6	1988*	1989** (QM)
31. Directive on safety glass for use in motor vehicles COM(72)981	1972	1988 (QM) FR

32. Directive on the approximation of laws relating to weights and dimensions of certain motor vehicles COM(76)701	1976	1988 (QM) FR
33. Directive on the approximation of laws relating to tyres for motor vehicles and their trailers COM(76)712	1976	1988 (QM) FR
34. Modification to Directive 70/220 Revision of limit values for gaseous emissions of cars (vehicles below 1400 cc) COM(87)706	1988*	1989** (QM)

2.2. Tractors and agricultural machines

35. Implementation of Directive 74/150 (weight and dimensions, driveshaft, engine stopping device, windscreen wipers, footrest) COM(87)194	1987*	1987 (QM) FR
36. Modification of framework Directive 74/150 COM(86)777	1986*	1987 (QM) SR

2.3. Food law

37. General Directive on quick frozen foods - COM(84)489 & COM(85)514	1984	1985 (QM) FR
38. Flavourings - COM(80)286 & COM(82)166	1980	1985 (QM) SR

39. Extraction solvents - COM(83)626 & COM(85)79	1983	1986 (QM) SR
40. Preservatives (modification) COM(81)712	1981	PARTIALLY ADOPTED 20/12/85 Dir. 85/585 1985 (QM) FR
41. Infant formulae and follow- up milk (dietetic foods) COM(84)703, modified by COM(86)564	1984	1986 (QM) FR
42. Obligation to indicate ingredients and alcoholic strength - COM(82)626	1982	PARTIALLY ADOPTED 26/5/86 DIR.86/197 1985 (QM) FR
43. Modified starches - COM(84)726	1984	1986** (QM)
44. Food additives (in part modification of existing directives) COM(86)87, COM(87)243	1986*	1986 (QM) FR
45. Materials and articles in contact with food (amendment) COM(86)90, COM(87)239	1986*	1986 (QM) FR
46. Food for particular nutritional use (amendment) COM(86)91, COM(87)241	1986*	1986 (QM) FR
47. Food labelling (amendment) COM(86)89, COM(87)242	1986*	1986 (QM) FR
48. Jams COM(86)613	1986*	1987** (QM)

49. Fruit Juices COM(86)688	1986*	1987** (QM)
50. Food inspection COM(86)747,COM(88)88	1986*	1987 (QM) FR
51. Definition of spirituous beverages and aromatised wines COM(82)328,COM(86)129	1982	1986 (QM) FR
2.4. Pharmaceuticals and high-technology medicines		
52. Price transparency in the prices of medicines and social security refunds COM(86)765	1986*	1988 (QM) FR
53. Extension of direc- tives to medicinal products not already included (4 proposals) COM(87)697	1987*	1989** (QM)
2.5. Chemical products		
54. Classification, packaging and labelling of dangerous preparations - COM(85)364	1985*	1987 (QM) CP
55. Liquid fertilisers COM(86)704	1986*	1988 (QM) SR
56. Secondary fertilisers COM(87)646	1987*	1989** (QM)
2.6. Construction and construction products		
57. Construction products COM(86)756,COM(87)728	1986*	1988 (QM) FR

2.7. Other Items

58. Cosmetics - 4th modification to Directive 76/768 COM(87)74	1987*	1988** (QM)
59. Proposal for a Directive amending Directive 79/581 on consumer protection in the indication of the prices of foodstuffs COM(84)23, COM(87)160	1984	1985 (QM) CP
60. Consumer protection in respect of the indication of prices for non-food products COM(83)754	1983	1985 (QM) CP
61. Good laboratory practices - non-clinical testing of chemicals COM(86)698	1986*	1987 (QM) CP
62. Proposal modifying Directive 84/538 on lawn mower noise COM(86)682	1986*	1987 (QM) SR

II. PUBLIC PROCUREMENT

63. Coordination of procedures on the award of public supply contracts (amendment of Dir. 77/62) and deletion of certain provisions of Dir. 80/767 COM(86)297, COM(87)233, COM(87)468	1986*	1987 (QM) SR
64. Coordination of procedures for the award of public works contracts COM(86)679	1986*	1988** (QM)
65. Application of Community rules on procedures for the award of public supply and public works contracts COM(87)134	1987*	1988** (QM)

III. FREE MOVEMENT FOR LABOUR AND THE PROFESSIONS

66. Harmonisation of income taxation provisions with respect to freedom of movement of workers within the Community COM(79)737	1979	1985 (U)
67. Transitional measures for access to activities in the technical field and for their exercise COM(69)334/2	1969	1985 (QM) FR
68. Coordination of provisions in respect of the training of engineers COM(69)334/3	1969	1985 (QM) FR
69. Right of Establishment : Proposal for a Directive setting up a general system of mutual recognition of higher education diplomas - COM(85)355 & COM(86)257	1985*	1987 (QM) FR
70. Right of residence for nationals of Member States not yet or no longer employed COM(79)215 & COM(85)292	1979	1985 (U)

IV. COMMON MARKET FOR SERVICES

1. FINANCIAL SERVICES

1-1 Banks

71. Freedom of establishment and freedom to supply services in the field of mortgage credit - COM(84)730 COM(87)255	1985	1988 (QM) FR
72. Reorganisation and winding-up of credit institutions COM(85)788, COM(88)4	1985*	1987 (QM) FR
73. Proposal on the obligations of branches established in a M.S. by credit institutions and financial institutions having their head offices outside that M.S. regarding the publication of annual accounting documents COM(86)396, COM(88)118	1986*	1987 (QM) FR
74. Harmonisation of the concept of own funds COM(86)169, COM(88)15	1986*	1987 (QM) FR
75. Second directive on coordination of credit institutions COM(87)715	1987*	1989** (QM)

1-2 Insurance

76. Facilitation of freedom to provide services in insurance other than life insurance - COM(75)516 & COM(78)63	1975	1986** (QM)
77. Insurance contracts COM(79)355 & COM(80)854	1979	1988 (QM) FR
78. Annual accounts - Insurance undertakings COM(86)764	1986*	1989** (QM)
79. Winding up of insurance undertakings COM(86)768	1986*	1989** (QM)

1-3 Transactions in securities

80. Information to be published when major holdings in the capital of a listed company are acquired or disposed of COM(85)791, COM(87)422	1985*	1988 (QM) FR
81. Coordination of the requirements for the drawing up, scrutiny and distribution of the prospectus to be published when securities are offered for subscription or sale to the public - COM(80)893, COM(82)441	1981	1988 (QM) FR
82. UCITS Directive : special measures concerning certain investments COM(86)315	1986*	1987 (QM) SR
83. Directive on Insider Trading COM(87)111	1987*	1989** (QM)

2 TRANSPORT

84. Road transport: organisation of the market (Community quota) for the carriage of goods by road between M. States : transitional and final stages COM(83)340, COM(86)595, COM(87)729	1983	1986/88 (QM : subject to Art.75(3))
85. Inland waterways: goods and passengers. Freedom to provide services by non-resident carriers within a Member State COM(85)610	1985*	1989 (QM : subject to Art. 75(3))
86. Road transport : Goods Freedom to provide services by non resident carriers within a Member State COM(85)611	1985*	1988 (QM : subject to Art. 75(3))
87. Road transport : passengers Freedom to provide services by non-resident carriers within a Member State COM(87)31	1987*	1987 (QM : subject to Art. 75(3))
88. Maritime transport : goods and passengers : freedom to provide services in the sea transport sector within a Member State by non-resident carriers COM(85)90 (4 regulations already adopted by Council in December 1986)	1985	1986 PARTIALLY ADOPTED (QM : subject to Art. 75(3)) Regs 4055 to 4058
89. Road transport : common rules for the international carriage of passengers by road COM(87)79	1987*	1987 (QM : subject to Art.75(3))

3 - NEW TECHNOLOGIES AND SERVICES

90. Broadcasting activities COM(86)146	1986*	1987 (QM) FR
91. Establishment at Community level of a policy and plan of priority action for the development of an Information services market COM(87)360, COM(88)3	1987*	1988 (QM) FR

V. CAPITAL MOVEMENTS

92. Liberalisation of capital movements COM(87)550	1987*	1988** (QM)
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VI - CREATION OF SUITABLE CONDITIONS FOR INDUSTRIAL COOPERATION

1. Company law

93. Fifth Company Law Directive (structure of public limited companies) COM(72)887 & COM(83)185	1973	1988 (QM) FR
94. Tenth Directive concerning cross-border mergers - COM(84)727	1985	1987** (QM)
95. Statute for a European Company COM(70)600 & COM(75)150	1970	1990 (U)
96. Proposal for 11th Company Law Directive to dispense branches of certain types of companies from publishing separate accounts COM(88)397	1986*	1988 (QM) FR
97. Proposal for Council directive amending Dir.78/660/EEC on annual accounts and Dir.83/349/EEC on consolidated accounts as regards the scope of those directives (4th and 7th Co.Law directives) COM(86)238	1986*	1987 (QM) FR

2. Intellectual and industrial property

98. Regulation on Community trade marks - COM(80)635 & COM(84)470.	1980	1987 (U)
99. First Directive to approximate the laws of Member States relating to trade marks - COM(80)635 & COM(85)793	1980 1985*	1987 (QM) FR
100. Regulation on the rules needed for implementing the Community Trademark regulation COM(85)844	1985*	1987 (QM)
101. Regulation on rules of procedure for the Boards of Appeal of the Community's Trade Mark office COM(86)731	1986*	1988 (QM)
102. Community trademark office - regulation on fees COM(86)742	1986*	1988 (QM)

3. Taxation (removing tax obstacles to cooperation
between enterprises)

103. Arbitration procedure concerning the elimination of double taxation COM(76)611	1976	1985 (U)
104. Common system of taxation applicable to parent companies and their subsidiaries COM(69)6	1969	1985 (U)
105. Common system of taxation of mergers, divisions and contributions of assets COM(69)5	1969	1985 (U)
106. Harmonization of taxes on transactions in securities COM(76)124, modified by COM(87)139	1976	1986 (U)
107. Harmonization of M.S. laws relating to tax arrangements for carryover of losses of undertakings COM(84)404 and COM(85)319	1984	1988 (U)

PART III : THE REMOVAL OF FISCAL BARRIERS

1. V.A.T.

108. Proposal for Council directive instituting a process of convergence of rates of VAT and excise duties COM(87)324 NB This proposal replaces the standstill proposal - COM(85)606 - on both VAT and Excise duties withdrawn by the Commission	1987*	1988** (U)
109. Proposal on special schemes for small business (includes flat rate farmers proposal now no longer necessary) COM(86)444	1986*	1987 (U)
110. 12th VAT Directive concerning expenditure on which tax is not deductible - COM(82)870 & COM(84)84	1983	1986 (U)
111. 18th VAT Directive concerning the abolition of certain derogations (Article 28(3) of Directive 77/388/EEC - COM(84)649, modified by COM(87)272	1984	1986 (U)
112. 19th VAT Directive : miscellaneous supplementary and amending provisions of Directive 77/388/EEC COM(84)648, modified by COM(87)315	1984	1986 (U)
113. Directive on the stores of ships, aircraft and international trains COM(79)794	1980	1986 (U)
114. Approximation of VAT rates COM(87)321	1987*	1988** (U)
115. Abolition of fiscal frontiers COM(87)322	1987*	1988** (U)

2. EXCISE DUTIES

116. Harmonization of the structure of excise duties on alcoholic drinks COM(72)225/2	1972	1985 (U)
117. Harmonization of the structure of excise duties on alcoholic drinks COM(82)153	1982	1985 (U)
118. Harmonization of the structure of excise duties on alcoholic drinks COM(85)150	1985	1985 (U)
119. Harmonization of the structure of excise duties on alcoholic drinks COM(85)151	1985	1985 (U)
120. Excise duty on wine - COM(72)225/3	1972	1986 (U)
121. Introduction of a third stage concerning the harmonization of the structure of cigarette duty - COM(80)69	1980	1986 (U)
122. Harmonization of the structure of excises on mineral oils COM(73)1234	1973	1986 (U)
123. Consumption taxes on manufactured tobacco other than cigarettes COM(87)326	1987*	1988** (U)
124. Consumption taxes on cigarettes COM(87)325	1987*	1988** (U)
125. Common rate bands for all harmonised duties on alcoholic beverages COM(87)328	1987*	1988** (U)
126. Common rate bands for all harmonised excise duties on mineral oils COM(87)327	1987*	1988** (U)

ANNEX 3
TO THIRD PROGRESS REPORT
15/3/88

LIST OF COMMISSION PROPOSALS STILL TO BE PRESENTED TO
COUNCIL BEFORE 31 DECEMBER 1992 IN THE CONTEXT OF THE
COMPLETION OF THE INTERNAL MARKET

(1 asterisk indicates delay vis à vis White Paper timetable)

Subject	Expected Date of Commission Proposal	Expected Date of Council Adoption
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PART ONE : THE REMOVAL OF PHYSICAL BARRIERS

I. CONTROL OF GOODS

1. Various Controls

1. Abolition of controls related to means of transport (goods and persons)	1988*	1989
2. Proposal for a Regulation on the establishment of an alternative system for the collection of trade statistics following the abolition of all remaining internal frontier formalities and controls	1988*	1989
3. Adaptation of Community transit legislation to take account of abolition of internal frontiers (amendment to Regulation 222/77)	1988	1990

2. Veterinary and phytosanitary controls

4. Creation of special veterinary fund to finance eradication schemes for tuberculosis, brucellosis and leukosis in the bovine species, classical swine fever in the Community as a whole and African swine fever in Spain and Portugal and provide financial assistance in relation to control and eradication of other diseases which may arise	1988*	1990
5. Veterinary controls in Intra-Community trade	1988*	1989
6. Formulation of directives concerning animal health problems relating to trade in: - live poultry, poultry meat and hatching eggs	1988*	1989
7. Formulation of directives concerning animal health problems relating to trade in: - dogs and cats (measures against rabies)	1988*	1989
8. Strengthening of controls of veterinary regulations	1988*	1989
9. Modification of Regulation 1468/81 on mutual assistance	1988*	1989
10. Poultry products: amend Directive 71/118 to provide for inspection and certification at the place of production and re-inspection, in the case of suspicion of fraud at the place of destination	1988*	1989
11. Reinforcement of arbitration of disputes	1988*	1989
12. Modification to the rules of frontier controls relating to welfare of animals in international transport in order to attain free movement	1988*	1989

13. Live animals of the bovine species: formulate directives for eradication of contagious bovine pleuro-pneumonia in Portugal	1988*	1989
14. Proposal for directive on trade in embryos of farm animals	1988*	1989
15. Formulation of Directives on animal health problems relating to trade in live animals of the equine species	1988*	1989
16. Formulation of Directives on animal health problems relating to trade in live animals of the ovine and caprine species	1988*	1989
17. Formulation of directives on animal health problems relating to trade in fish and fish products	1988*	1989
18. Brucellosis in small ruminants	1988	1989
19. Echinococcosis	1988	1989
20. Formulation of directives concerning veterinary inspection problems relating to trade in animals and products of animal origin not covered by existing Directives	1988	1989
21. Harmonised health and hygiene conditions for production and trade in shellfish and crustacea and preparation	1989*	1990
22. Harmonised health and hygiene conditions for production and trade in fish and fish products (one proposal already made on this subject)	1988	1990
23. Harmonised health and hygiene conditions for production and trade in game meat, products and preparations	1988	1990
24. Pedigree animals not covered by existing Directives	1988	1989
25. Harmonisation of control of foot and mouth disease	1990	1992

26. Harmonised health conditions for production and trade in food products of animal origin not covered by existing legislation NB : Proposal partially approved by Commission : eggs aspect	1990	1992
27. Second revision of the safeguard clause concerning the veterinary sector: the exporting Member State takes the appropriate measures in order to avoid specific obstacles to Intra-Community trade	1991	1992
28. Pathogens in feedingstuffs	1991	1992
29. Application of health standards to national products	1991	1992
30. Suppression of veterinary certificates for animal products and simplification of certificates for live animals	1991	1992
31. Directive amending Directive 77/93 on protective measures concerning entry into Member States of organisms harmful to plants or plant products	1988*	1989
32. Budget proposal enabling establishment of Community health Inspectorate	1988*	1989
33. Proposal for the modification of directive 76/895 (maximum levels for pesticide residues in fruit and vegetables)	1988*	1989
34. Proposal for a system of certification of reproductive materials in fruit plants	1989*	1990
35. Proposal for 4 year research programme into effective methods of controlling certain harmful organisms	1988*	1989
36. Establishment of certain rules on liability in respect of plant health	1989*	1990

37. Simplification of annexes in Directive 77/93/EEC (plant health)	1990*	1991
38. Alignment of national standards and Intra-Community standards in plant health	1990*	1991
39. Reduction of role of phytosanitary certificate in Intra-Community trade	1990*	1991
40. Proposal for a system of certification in reproduction materials for decorative plants	1989	1990
41. Reinforcement of controls of harmful organisms especially in seed potatoes and in fruit plant reproductive material	1989*	1990
42. Revision of labelling rules for foodstuffs drawn up in view of a uniform EEC label	1989*	1990
43. Guidelines for checking requirements in connection with the approval of plant protection production	1989*	1990
44. Extension of application Directives 66/401/EEC, 70/437/EEC and 70/458/EEC to seedlings	1989*	1990
45. Proposal for creation of a European law on plant breeders	1989*	1990
46. Suppression of plant health certificates	1991	1992
47. Directive on organic production of foodstuffs and marketing of organically produced foodstuffs	1988*	1989

II. CONTROL OF INDIVIDUALS

48. Directive on the coordination of rules concerning the status of third country nationals.	1988	1990
49. Directive on the coordination of rules concerning the right of asylum and the status of refugees	1988	1990
50. Directive on the approximation of drugs legislation	1988*	1989
51. Directive on the coordination of national visa policies	1988	1990
52. Directive on the coordination of rules concerning extradition	1989	1991

PART TWO : THE REMOVAL OF TECHNICAL BARRIERS

 1. FREE MOVEMENT OF GOODS

1. New approach in technical harmonisation and standards policy

53. Earth moving equipment	1988*	1989
54. Lifting and loading equipment	1988*	1989
55. Medical equipment: electro medical implantables	1988	1988
56. Personal protective devices equipment	1988	1989
57. Gas appliances	1988	1990
58. Metrology : certification	1988	1990
59. Metrology : completion of work	1988	1990

2. Sectoral proposals concerning approximation of laws

2.1 Motor vehicles

60. Implementation of EEC type approval scheme for motor vehicles : special requirements for heavy vehicles	1988	1990
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2.3 Food law

61. General Directive on Irradiation of foodstuffs	1988*	1989
62. Additional labelling requirements (nutrition labelling)	1988	1990

2.4 Pharmaceuticals and high-technology medicines

63. Amendment to Directive on veterinary medicines	1988*	1989
64. Pharmaceutical products: completion of work eliminating obstacles to free circulation of pharmaceutical products	1989	1990
65. Harmonisation of conditions of distribution to patients	1990	1991
66. Information for doctors and patients	1990	1991

2.5 Chemical products

67. Oligo-elements in fertilizers	1988	1990
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II. PUBLIC PROCUREMENT

68. Opening up of public procurement in the excluded sectors : transport, energy, water and telecommunications	1988*	1989
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69. Public procurement in the field of services	1988*	1989
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III. FREE MOVEMENT FOR LABOUR AND THE PROFESSIONS

70. Proposal concerning the elimination of cumbersome administrative procedures relating to residence permits.	1988*	1989
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71. Proposal concerning the introduction of a European vocational training card proving the qualification of its holders	1988	1990
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IV. COMMON MARKET FOR SERVICES

1. FINANCIAL SERVICES

1.1 Banks

72. Directive on solvency ratios	1988	1989
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1.2 Insurance

73. Proposal for a Third Directive concerning motor liability insurance	1988*	1989
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74. Freedom to supply services in the motor liability insurance sector	1988*	1989
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75. Freedom to supply services in the field of life insurance	1988*	1991
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1.3 Transactions in securities

76. Investment services	1988*	1989
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2. TRANSPORT

77. Air crew qualifications	1988	1989
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78. Revision of air services (fares) directive	1989	1990
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79. Revision of passenger capacity and market access directive - air transport	1989	1990
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3. NEW TECHNOLOGIES AND SERVICES

80. Directive on the full mutual recognition of type approval of terminal equipment	1988	1990
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VI. CREATION OF SUITABLE CONDITIONS FOR INDUSTRIAL COOPERATION

1. Company law

81. Liquidation of companies	1988*	1989
82. Proposal for a Directive on take-over bids	1988*	1989
83. Proposal for a Directive on the relationship of undertakings in a group	1988	1990
84. Amendment to proposal for a Regulation on the Statute for a European Company	1988	1990

2. Intellectual and Industrial property

85. Proposal on the site of the Community trademark office and its working language	1988*	1988
86. Proposal for a Directive on legal protection of biotechnological inventions	1988*	1989
87. Proposal for a Directive to protect computer programs	1988*	1989

PART THREE : THE REMOVAL OF FISCAL BARRIERS

I. V.A.T.

88. Passenger transport	1988*	1988
89. VAT Clearing house system	1988*	1989

II. EXCISE DUTIES

90. Gradual abolition or reduction of excises not covered by the Common system and giving rise to border formalities	1988*	1988
91. Introduction of a linkage between national bonded warehouses for excise goods	1988	1988
